Pesticides and You

News from Beyond Pesticides: Protecting Health and the Environment with Science, Policy & Action

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Will the Grassroots Achieve Critical Change?

Transforming Government's Approach to Regulating Pesticides To Protect Public Health and the Environment

A Time to Transform Our Approach to Poisons

With a new president who has written about and clearly seems to believe in the audacity of change, now is the time for us to elevate our voice and expand our coalition --to shatter the toxic dependency conventions more broadly and challenge policy, science and the marketplace to protect, not poison, health and the environment. It is now widely understood that Barack Obama's election shattered commonly held beliefs about what was possible in the United States at this time in our history. That in itself should send a signal to those challenging conventions, faced with what may appear to be unwinnable efforts –what is right is possible.

In this context, we developed the document contained in this issue of *Pesticides and You*, called *Transforming Government's Approach to Regulating Pesticides* and joined with 100 organizations to deliver an audacious platform to the new administration.

The document identifies what the new administration can and should take on under existing authority, or statutory responsibility, with a specific focus on the first 100 days. Most of the comments in the document focus on pending regulatory actions and pending petitions before the government, either because of ongoing chemical reviews, pending rulemaking, or petitions. While we incorporate big picture thinking, it is focused on specific actions that the relevant agencies could take now.

This issue of *Pesticides and You* also contains a sampling of comments from people across the country who have written in support on the website where the document is housed, www.transformingpesticidepolicy.org. These people explain their stories of poisoning and contamination and express the real urgency behind the call for change.

Shattering a convention

An underlying convention that we are working to shatter is the validity of existing risk assessments used to regulate pesticides. Risk assessment has been used to justify unnecessary harm and destruction –a method of regulating that accepts known and undefined hazards, and allows a high degree of uncertainty, despite the availability of safe alternatives. This is a convention that we can overcome, investing in its replacement with a precautionary approach driven by green practices and policies.

When Beyond Pesticides was founded in 1981, we were told that organic farming was not commercially viable. Now, nearly three decades later it is viewed as the most viable sector of the farm economy. With facts and inspiration we can move effective change.

One important ingredient that has been nurtured and unleashed in the recent election is people's belief that we can make a difference. As President Obama said right after his election, "This victory alone is not the change we seek. It is only the chance for us to make that change. And that cannot happen if we go back to the way things were." Beyond Pesticides' voice, your voice, is a critical part of that change. Our voice reflects the voices of the thousands of people who contact us annually in their struggle to protect the health of their children, families and communities —people who understand that our poisoning of the ecosystem, the disappearance of the bees, and our dependence on petroleum-based chemicals that contribute to global warming destroy the foundation of life, while green solutions are within our reach.

The change that is needed

The federal government needs a vision for pesticide policy across relevant agencies that seeks to replace outdated approaches and technologies reliant on toxic chemicals with green approaches advanced through incentives, assistance and restrictions. In this context, pesticide reduction strategies, while a worthwhile objective, do not respond to the urgency of the contamination and poisoning and the availability of alternative pest management strategies that are not unnecessarily reliant on toxic chemicals. The required vision, then, provides leadership for a transition to green approaches that inherently *avoid* hazardous pesticides, while meeting reasonable goals for managing unwanted insects and plants in an ecosystem that is currently being stressed to its limits.

We share with other inhabitants of this ecosystem immensely elevated toxic body burdens, and excessive rates of environmentally-induced illnesses, such as cancer, infertility and reproductive problems, immune, hormonal, and nervous system disease, respiratory illness and asthma, and learning disabilities and autism. These problems can no longer be ignored. In the 21st century, we must focus our regulatory system on prevention strategies that guide us to achieve goals of clean air, land and water management with a "first do no harm" approach. This means that the regulation of toxics should adopt precautionary approaches giving prominence to nontoxic methods instead of risk assessment practices that currently accept high levels of hazards and unknown or untested effects and interactions. This must be achieved in a new climate of scientific consideration with full disclosure of the limits of knowledge, allowing for informed decision making. Under existing law, the federal government can and should adopt the precautionary approach which embraces the notion that it is unreasonable to allow use of and exposure to toxic chemicals, or chemicals that have not undergone full health and environmental testing, when there are less toxic alternatives.

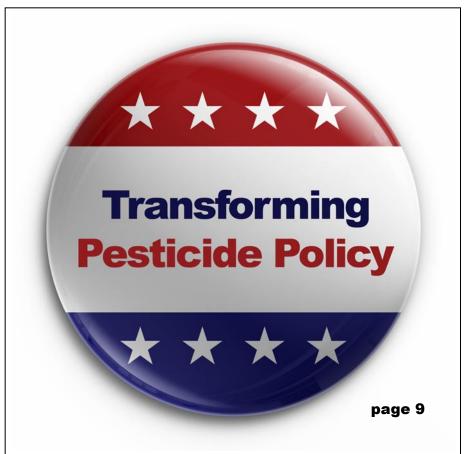
But this type of transformation is not achieved with an election, even



the best of elections with the most wellintentioned people. Franklin D. Roosevelt after his election to the presidency told a group of advocates, "I agree with you. I want to do it. Now make me do it." And so it is. We must seize the moment and organize. Our work is just beginning.

Jay Feldman is executive director of Beyond Pesticides.

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Grassroots Urge Obama Administration To Stop Pesticide Poisoning and Advance Healthy Land and Building Management

Eds. note: Since this issue of Pesticides and You contains a coalition position statement urging the Obama Administration to adopt new approaches to regulating pesticides and replace poisons with healthy management practices, the letters section is dedicated to comments we received on our blog about the document, Transforming Government's Approach to Regulating Pesticides. The comments capture the human side and serious adverse effects of poor regulation and articulate why a change in our current approach to risk assessment and the acceptance of unnecessary pesticide use, given the availability of green practices and products, is in urgent need of change.

Michele Lyons-Fadel, LCSW Blue Bell, PA

I live with a chronic, painful neurological condition which I have suffered with for 15 years, due to lifelong exposures to pesticides. I react to Lysol and want our government to regulate products like this (pesticides products for domestic use) because they are linked to many forms of disease including asthma, cancer and neurological conditions like mine. Why are we being sold products and told they are safe when the scientific and medical communities have documented the human health hazards of such products for years? We want inert ingredients listed as well. We want full disclosure of the health risks associated with these products, and we want accountability from the companies that market such products. We should phase out the use of aerosol disinfectants in schools, hospitals and other public places. They are making us all very sick.

Karen Allnutt-Steelman Iowa City, IA

As an lowa beekeeper who is watching the lowa department of agriculture weaken the pesticide applicator laws in favor of applying chemicals highly toxic to bees, I encourage the Obama team to protect pollinators (domesticated or otherwise). There are alarming reports both within the USA and overseas of severe food productivity losses related to loss of pollinators caused by over-zealous application of pesticides. Often more labor intensive alternatives work and if we are looking to provide healthy employment to people this would be one way to do it.

Murray F. Hudson Halls, TN

As a farmer, I did all the crop spraying on 1,250 acres for 12 years. When they began the West Tennessee Boll Weevil Eradication Program (BWEP) in 2001, I realized the health hazard it posed, especially on



vulnerable asthmatic kids or elderly with emphysema. The U.S. needs national laws and rules such as buffer zones, registration of those who are most vulnerable, so that they can be informed in advance of aerial spraying. "If those spraying malathion for the BWEP had turbans, they would have been shot down as terrorists," according to a Homeland Security person at a statewide health meeting in Nashville in 2003.

Sonia Petterson

I am sensitive to chemicals. Many cause me to have partial seizures, and diminish my quality of life. There are few places that are free of pollutants, and it is extremely difficult finding a place to live where I will not be sick most of the time. People deserve to be safe from chemical exposure. The safer our outer environment the healthier I believe we will be. All people carry a body burden of chemical pollutants courtesy of the chemical industry. I did not choose to have my body polluted. We could prevent so much sickness and suffering with these recommendations. People deserve the best health and life possible, and do not deserve to have these things determined for them by the narrow selfish interest of an industry concerned with profit and business as usual over finding the best and safest solutions.

Jorja Stewart Magalia, CA

I was forced to move from my family's farm because I developed chemical sensitivities and have a host of medical problems, mostly from continued exposure to pesticides for 30 years. Now I am unable to work and depend upon the taxpayers for my medical care. I have been trying for four years to get an incident report made so the agencies that are supposed to protect public health have the information they need to keep us all well. Help us protect the public health and the environment.

Robban Sica, MD

As an environmental physician, I have personally observed the suffering caused by pesticide exposure and I am very concerned about the effect of all forms of fluoride, especially sulfuryl fluoride, on health. I support a ban on these substances.

Lee Bellavance Portland, ME

There is something much worse than stolen wealth-that is stolen health. My health was stolen in several increments over several years by illegal, non-compliant applications and handling of pesticide products, including Dursban, Diazinon, and Scott's Turfbuilder with weed control. Despite my reporting these incidents, little was done to rectify the situation and NOTHING was done for me. Policies, procedures, rules, regulations and laws were all violated with impunity. The result is that I have lost almost everything. Please stop the poisoning of the public for private profit!

Margaret Sawyer

After many years working with the land trusts of several Connecticut towns, all of which are river ports on Long Island Sound, I can report that with every passing year, we report an increasing level and diversity of toxins. What's draining into our reservoirs, marshes, beaches and waters will have a slow, cumulative effect, killing small things first. Please stop the mess the last administration allowed to be encouraged. We need real oversight on toxic contamination...in our air, our water, and our agriculture- before some tipping point befalls us. Our children need to be able to live safely in the world we leave them.

Michelle Paterson Spring, TX

As the third person in my family to get non-Hodgkin's lymphoma, I beg of you to re-evaluate the liberal use of pesticides in America. Please protect my children from cancer caused by these horrible chemicals. The U.S. government has admitted blame for my father's lymphoma due to the use of Agent Orange, yet our government still allows Dow and Scotts to ship 2,4-D for people to put on their lawns as "Weed and Feed." I don't get it.

Paule Hjertaas Regina, Saskatchewan

I am a Canadian and president and spokesperson of the Saskatchewan Network for Alternatives to Pesticides. I am chemically sensitive, like at least 2.4% of our population, a condition that has been medically linked to pesticide exposure both as cause and triggers. Since I got repeatedly, temporarily paralysed from passing by recently sprayed areas 22 years ago, I have been following the pesticide issue both in the USA and Canada. I have lobbied for changes to our inadequate risk-benefit regulatory approach. I have looked with envy to the European countries that have moved to prevention in their regulation of chemicals. As the USA is Canada's main trade partner, and because our two countries are in several partnerships, many regulatory decisions in the U.S. strongly impact how the Canadian regulatory sys-

Speak Your Mind!

Whether you love us, disagree with us or just want to speak your mind, we want to hear from you. All mail must have a daytime phone and verifiable address. Space is limited so some mail may not be printed. Mail that is printed will be edited for length and clarity.

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tem works. They also often impact Canadian standards, as well as what products get approval in Canada.

Marilyn Pokrak

We are a certified naturally grown herb farm. The roadside pesticide commercial spray brush control program has gotten out of hand in our area (Saginaw County, Michigan). The Saginaw Country Road Commission should be doing their job by mowing versus allowing our personal properties and businesses to be poisoned.

Connie Eash Landenberg, PA

I work with organic farmers. Their income is better - and without government subsidies - and their health and the health of their children is noticeably better than their conventional farmer counterparts. Their animals and food are healthier and the taste is superior. Any farm that receives money from the government should be organic or in transition. Any food bought with government money should be organic or transitional.

New EPA Administrator Pledges To Uphold Science and Public Health

In testimony at her Senate confirmation hearing and in an open letter to Environmental Protection Agency (EPA) employees, new EPA Administrator Lisa Jackson pledges a return to scientific integrity and agency transparency. "Science must be the backbone for EPA programs," she says in a memo to EPA staff. "The public health and environmental laws that Congress has enacted depend on rigorous adherence to the best available science. The President believes that when EPA addresses scientific issues, it should rely on the expert judgment of the Agency's career scientists and independent advisors. When scientific judgments are suppressed, misrepresented or distorted by political agendas, Americans can lose faith in their government to provide strong public health and environmental protection." This promise contrasts with the previous administration's strained relationship with EPA scientists, which prompted the 2008 report by Union of Concerned Scientists (UCS) entitled, Interference at EPA: Science and Policies at the U.S. Environmental Protection Agency. According to UCS, during the Bush Administration, nearly 900 EPA scientists reported political interference in their scientific work. Reports of conflicts of interest within EPA's Science Advisory Panels surfaced during the Bush Administration, as well.

Transparency at EPA has also been criticized, most recently by the Government Accountability Office (GAO) in January 2009. Ms. Jackson's letter promises, "We will carry out the work of the Agency in public view so that the door is open to all interested parties and that there is no doubt why we are acting and how we arrived at our decisions." Environmental groups, which have been frustrated by years of unresponsive regulators, hope that Ms. Jackson's EPA will use this promise of scientific integrity and

transparency to increase protections for human health and environment that have been ignored, removed, or spent years in the system waiting for action. *Read Ms. Jackson's letter at www.epa.gov/administrator/memotoemployees.html*

Court Reverses Bush EPA Exemption of Pesticides Under CWA

In an 11th hour defeat for the Bush Environmental Protection Agency (EPA), on January 7, 2009, the 6th Circuit Court of Appeals issued a clear rebuke of the administration's 2006 rule which exempted certain commercial pesticide applications from oversight provided by Congress under the *Clean Water Act* (CWA). The Court held that pesticide residuals and biological pesticides constitute pollutants under federal law and therefore must be regulated under CWA to minimize the impact to human health and the environment. EPA's rule had allowed the weaker and more generalized standards under the *Federal Insecticide, Fungicide and Rodenticide Act* (FIFRA) to trump the more stringent CWA standards. CWA uses a health-based standard known as maximum contamination levels to protect waterways and requires permits when chemicals are directly deposited into rivers, lakes and streams, while FIFRA uses a highly subjective risk assessment with no attention to the safest alternative. Several manufacturers and industry associations had joined the case to try to broaden EPA's 2006 exemption. The Court told them in no uncertain terms that their products are harmful to human health and the environment, and therefore EPA must regulate aquatic pesticide applications under CWA.

With this decision, virtually all commercial pesticide application to, over and around waterways will now require National Pollutant Discharge Elimination System (NPDES) permits. The NPDES permits will allow for local citizen input, and provide for accountability and oversight. The permits will also require the regulatory agencies to evaluate effects on fish and wildlife from individual applications, to monitor exactly how much of a pesticide application goes into in our nation's waters, and to evaluate the cumulative impact this residual effect has on aquatic organisms. *Read the decision, National Cotton Council et al. v. EPA, at www.westernlaw.org.*

GAO Finds EPA Unable to Adequately Protect Public Health

In a report released in January 2009, the Government Accountability Office (GAO) added the Environmental Protection Agency (EPA) to its list of agencies in most need of reform. EPA appears in GAO's *High Risk Series: An Update*, alongside the newly added U.S. Financial Regulatory System and the Food and Drug Administration (FDA). Reasons for EPA's addition include a lack of transparency and information needed to limit potential health risks caused by chemicals under review, echoing testimony given to the Senate Committee on Environment and Public Works in spring 2008. "EPA does not have sufficient chemical assessment information to determine whether it should establish controls to limit public exposure to many chemicals that may pose substantial health risks," the report states. "Actions are needed to streamline and increase the transparency of the Integrated Risk Information System (IRIS) and to enhance EPA's ability under the *Toxic Substances Control Act* to obtain health and safety information from the chemical industry." GAO concludes, "Without greater attention to EPA's efforts to assess toxic chemicals, the nation lacks assurance that human health and the environment are being adequately protected."

Obama Administration Faces First Test on GE Crops

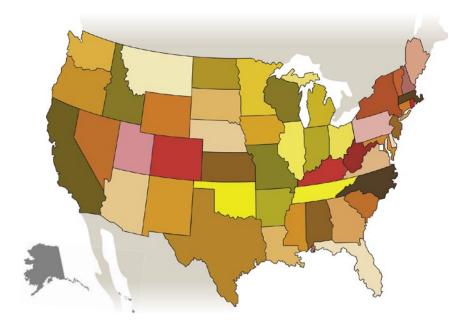
The U.S. Environmental Protection Agency (EPA) in March solicited comments on Monsanto's second application to extend its experimental use permit for soybeans genetically engineered (GE) with the soil bacterium Bacillus thuringiensis (Bt). This will be the new administration's first test on how it handles the issues surrounding GE crops. Among a number of concerns regarding GE crops, plants engineered to contain Bt threaten the long-term efficacy of Bt, which is an approved natural insecticide in organic farming. Monsanto's permit on these GE soybeans was first granted by EPA in September 2007 and then extended in April 2008. Under the permit, plantings are permitted through July 31, 2009. Monsanto is requesting to extend the experimental program until December 31, 2010 and amend it by conducting tests with up to 0.466 pounds of Bt Cry1Ac protein in soybeans on 1,362 acres, according to the February 4, 2009 Federal Register notice. The testing trials will take place in Arkansas, Illinois, Indiana, Kentucky, Maryland, Missouri, North Carolina, Puerto Rico, South Carolina, and Virginia. The comment period closed on March 6, 2009.

While environmentalists are hopeful that the new administration will stop the ex-

pansion of harmful GE crop technology, some believe there may be reason for concern. For example, President Obama's Secretary of Agriculture Tom Vilsack was co-creator and chair of the Governors' Biotechnology Partnership in 2000, and in 2001 the Biotech Industry Organization named him BIO Governor of the Year. During the presidential election, Mr. Obama responded to a debate question stating, "Advances in the genetic engineering of plants have provided enormous benefits to American farmers. I believe that we can continue to modify plants safely with new genetic methods, abetted by stringent tests for environmental and health effects and by stronger regulatory oversight guided by the best available scientific advice." Yet, there is still a chance for the promised change with President Obama's new EPA Administrator Lisa Jackson. During testimony at her Senate confirmation hearing and open letter to EPA employees, Ms. Jackson pledges a return to scientific integrity and agency transparency.

For more information, see Beyond Pesticides GE Food program pages, www.beyondpesticides.org/organicfood.





GE Crops Feed Profits, Not the Poor

Genetically engineered (GE) crops are benefiting biotech food giants instead of the world's hungry population, which is projected to increase to 1.2 billion by the year 2025 due to the global food crisis, according to a report released in February 2009 by the Center for Food Safety and Friends of the Earth International. The report, *Who Benefits from GM Crops: Feeding the Biotech Giants Not the World's Poor*, explains how biotech firms like Monsanto are exploiting the dramatic rise in world grain prices that are responsible for the global food crisis by sharply increasing the prices of GE seeds and chemicals they sell to farmers, even as hundreds of millions go hungry. The findings of the report support a comprehensive United Nations' assessment of world agriculture in the International Assessment of Agricultural Knowledge, Science and Technology for Development (IAASTD), which in 2008 concluded that GE crops have little potential to alleviate poverty and hunger in the world. IAASTD experts recommend instead low-cost, low-input agro-ecological farming methods.

According to the report, GE seeds cost from two to over four times as much as conventional, non-GE seeds, and the price disparity is increasing. Exploitation of the food crisis has been extremely profitable for Monsanto, by far the dominant player in GE seeds. Goldman Sachs projects that Monsanto's net income will triple from \$984 million to \$2.96 billion from 2007 to 2010. The exorbitant cost of GE seeds is not the only problem. The vast majority of GE crops are not grown by or destined for the world's poor, but instead are soybeans and corn used to feed animals, generate biofuels, or produce highly processed food products consumed mostly in industrialized countries. Despite more than a decade of hype, the biotechnology industry has not introduced a single GE crop with increased yield, enhanced nutrition, drought-tolerance or salt-tolerance. In fact, the biotechnology industry's own figures show that 85% of all GE crop acreage worldwide in 2008 was planted with herbicide-tolerant crops, like Monsanto's Roundup (glyphosate) Ready crops.

Veterinarians Asked to Report Pesticide Poisoning Incidents

Household pets and other animals are commonly exposed to toxic pesticides in lawns and parks, from homeowner use of bug sprays, in contaminated air or water, or from flea and tick control products, potentially poisoning the animal and causing acute and chronic health effects. A new website has been designed for veterinarians to help track these pesticide poisoning incidents. The incident reporting website is part of the American Veterinary Medical Association (AVMA) webpages. It was developed by the National Pesticide Information Center (NPIC) with input from the U.S. Environmental Protection Agency's (EPA) Pesticide Program, AVMA's Clinical Practitioners Advisory Committee and Council on Biologic and Therapeutic Agents "to capture the optimal amount of relevant information using a form that is quick for busy practitioners to fill out." The data is to be evaluated by EPA.

Numerous studies have documented the risk of pesticides to pets over the years. For example, National Cancer Institute study finds that dogs whose owners' lawns were treated with 2,4-D, four or more times per year, are twice as likely to contract canine malignant lymphoma than dogs whose owners do not use the herbicide. If you suspect your pet has been poisoned, contact the Animal Poison Control Center at 888-426-4435. Encourage your veterinarian to document the pesticide poisoning through the new AVMA website, www. avma.org/animal_health/reporting_adverse events.asp. For more information on how your pet may be poisoned, what pesticides do to pets, and alternative pest management strategies for your home and pet pest problems, see Beyond Pesticides factsheet Pesticides and Pets: What you should know to keep your pets safe at www.beyondpesticides.org/alternatives/ factsheets.

New Jersey Issues Record Fine, Nearly \$1 Million, for Pesticide Use

A corporate tomato grower faces an unprecedented penalty of more than \$931,000 for misusing pesticides and jeopardizing the health and safety of



workers in its New Jersey farm fields and packing houses, New Jersey Department of Environmental Protection (DEP) Acting Commissioner Mark N. Mauriello announced January 30, 2009. In its enforcement action, DEP cites Ag-Mart Produce Inc., headquartered in Cedarville, NJ, with hundreds of violations that include denying state environmental inspectors access to facilities, losing track of a highly toxic insecticide, failing to properly ventilate areas during pesticide use, failing to post important pesticide-safety information for workers, careless recordkeeping and using forbidden mixtures of pesticides. Ag-Mart Produce widely markets its tomatoes un-

der the brand name "Santa Sweets," and employs 700 people throughout 17 farm locations in New Jersey. Ag-Mart also owns and operates other produce farms in North Carolina, Florida and Mexico. In 2006, the Florida farmworker family of Carlos Herrera Candelario, who was born without arms or legs, sued Ag-Mart over illegal pesticide exposure resulting in the boy's birth defects and settled out of court. On February 20, 2009 the NC Pesticide Board in its case against Ag-Mart fined the company only \$3,000 instead of the \$185,000 it originally targeted. It made the decision in a closed meeting and would not comment on the decreased fine.

Autism Rates Tied to Environment, Not Changing Diagnoses

A study by researchers at UC Davis has found a seven- to eight-fold increase in the number children born in California with autism since 1990, a trend that cannot be explained by either changes in how the condition is diagnosed or counted. Published in the January 2009 issue of the journal *Epidemiology*, the study is entitled "The Rise in Autism and the Role of Age at Diagnosis." Results from the study suggest that research should shift from looking predominantly at genetics to examining the host of chemicals and infectious microbes in the environment that are likely at the root of changes in neurodevelopment, including pesticides and household chemicals. "It's time to start looking for the environmental culprits responsible for the remarkable increase in the rate of autism in California," said researcher Irva Hertz-Picciotto, Ph.D., a professor of environmental and occupational health and epidemiology. The incidence of autism by age six in California has increased from fewer than nine in 10,000 for children born in 1990 to more than 44 in 10,000 for children born in 2000.

The study disputes confounding factors, such as migration into California of families with autistic children, inclusion of children with milder forms of autism in the counting, and earlier ages of diagnosis, as consequences of improved surveillance or greater awareness. The research team initiated the study to address these beliefs, analyzing data collected by the California Department of Develop-

mental Services (DDS) from 1990 to 2006, as well as the U.S. Census Bureau and California Department of Public Health Office of Vital Records, which compiles and maintains birth statistics. The methodology eliminated migration as a potential cause of the increase in the number of autism cases. It also revealed that less than one-tenth of the increased number of reported autism cases could be attributed to the inclusion of milder cases of autism. Only 24 percent of the increase could be attributed to earlier age at diagnosis. Dr. Hertz-Picciotto said that the study is a clarion call to researchers and policy makers who have focused attention and money on understanding the genetic components of autism. Dr. Hertz-Picciotto's team is now looking at the possible effects of metals, pesticides and infectious agents on autism. For more information on the link between pesticides and autism and other diseases, contact Beyond Pesticides.



Study Shows Climate Change Will Increase Exposure to Pesticides

A study published December 10, 2008 in the online edition of *Environmental Health Perspectives* examines the impact of climate change on human exposure to agricultural contaminants, including pesticides. The study, "Impacts of Climate Change on Indirect Human Exposure to Pathogens and Chemicals from Agriculture," concludes that climate change will result in an increase in risks of pathogens and chemicals used in agriculture to human health. It will fuel increased use of pesticides and biocides as farming practices intensify. Increased use will lead to increased exposure through food, air and water, as well as increased occupational exposure for farmworkers. Extreme weather events will mobilize contaminants from soils and fecal matter, potentially increasing their bioavailability.

This study follows U.S. Department of Agriculture (USDA) research showing weeds flourishing from increasing levels of carbon dioxide in the atmosphere. The USDA researchers have found invasive plants to be more adaptable to changing conditions than crops, predicting further growth of their productivity and range in urban and rural areas. Previous USDA research shows that common pollen allergens - including the troublesome ragweed pollen - may be getting worse as a result of global climate change. For more information on climate change and pesticides, contact Beyond Pesticides.

New Document Seeks To Bolster School IPM Adoption Nationwide

Without federal legislation mandating schools adopt safer pest management strategies, approximately 75% of U.S. schools continue to use hazardous pesticides. As a result, a diverse group of school pest management stakeholders have developed a new document, *Pest Management Strategic Plan for IPM in Schools* (PSMP), that they hope will help reinvigorate the adoption of Integrated Pest Management (IPM) programs, aiming for full implementation in all U.S. schools by 2015. The PSMP document is an in-depth look at the current status of school IPM, specific pest management strategies for schools to use, and actions and timelines for a coordinated effort to getting all schools to adopt an IPM program. The strategic plan hinges on garnering leaders in school administration, school health, and among parents, teachers, custodians, food service staff, state agricultural extension staff, regulators, architects, IPM professionals



and other interested individuals to help increase awareness and generate a commitment to school IPM. A group of more than 30 professionals, including Beyond Pesticides staff, have been involved in the development process for the PSMP, in cooperation with the U.S. Department of Agriculture (USDA) IPM Program, the four USDA Regional IPM Centers, and the U.S. Environmental Protection Agency (EPA), and spearheaded by the IPM Institute.

IPM can eliminate pests and pesticide-related hazards to children as it relies on pest prevention, monitoring, and control through effective education, sanitation, facility maintenance, mechanical controls, and other non-chemical methods. In defined IPM programs, the least-toxic pesticide is only used as a last resort after nontoxic options have been exhausted. Research and demonstration projects show that schools with IPM programs have up to 90% fewer pest problems and pest-related allergens compared to schools using pesticides as their sole method of pest management. At the heart of the PSMP document are extensive details to understanding common school pest biology, inspection and monitoring, and pest prevention that are key to successfully implementing IPM. Unfortunately, the document does not explicitly state that pesticides may be used only as a last resort in an IPM program nor does it clearly state the acute and chronic health effects of the pesticides listed in the document.

For more information about school pesticide use and safer pest management strategies, see Beyond Pesticides Children and Schools program page, www. beyondpesticides.org/schools.

Transforming Government's Approach to Regulating Pesticides

To Protect Public Health and the Environment

Eds. Note: The following was submitted to the Obama Administration Transition Team on January 9, 2009 by Beyond Pesticides and Pesticide Action Network North America (PANNA) on behalf of 100 organizations and over 1,200 individuals. We ask for your support and suggestions because we will continue to use this document as we work with the new administration. To sign on, go to www.transformingpesticidepolicy.org.

Letter to the Obama Administration

Congratulations on your election. We are so pleased and energized by the opportunities that are in front of us on the eve of your inauguration. We sincerely offer our commitment and passion to your efforts to transform America, and to the social movements needed to support, hasten and ensure such a transformation.

Enclosed for your consideration are priorities for change within key areas of your Agenda for America – priorities that we imagine could be embraced within the first 100 days of your administration. We are pleased to note that many of our priorities overlap with yours, and offer this analysis in an effort to proactively assist in developing an agenda for change in America that prioritizes:

- Public and environmental health;
- A green and fair economy;
- Environmental protection;

- Scientific integrity; and,
- Transparency and accountability.

Because of the widespread and unnecessary use of over five billion total pounds of pesticides a year, hazardous chemicals invade our lives through the contamination and poisoning of our bodies, air, land, water, food and the built environment.

Recommendations affecting the hazardous production, transportation, use and disposal of hazardous pesticides intersect with numerous federal agencies, including EPA, FDA, USDA and DOJ. It is our goal that the Obama administration embraces both improved chemical restrictions and policies for advancing practices that avoid reliance upon these toxic technologies altogether, thereby eliminating their hazards to public health, workplace conditions and the environment, and their contribution to global climate change.

Thank you for your thoughtful consideration of these priorities. We would be pleased to engage in further conversation with you and members of your Transition Team as you evaluate these issues over the coming months. With warmest wishes for all success.

Jay Feldman, Beyond Pesticides, Washington, DC Kathryn Gilje, PANNA, San Francisco, CA

Transforming Government's Approach to Regulating Pesticides

OF THE

To Protect Public Health and the Environment

The recommendations in this document address pending decisions and petitions currently before federal agencies responsible for regulating pesticides and promoting alternatives, and offer suggestions for immediate directional shifts needed to develop America's plan for safer, healthy, ecological and effective pest management.

We have identified immediate actions that we urge be taken in the first 100 days of the Obama Administration, and we signal our recommendations for new approaches that would transform the way that pesticides are regulated in America. We have organized the key priorities to reflect their resonance with the priorities of the Obama Administration: Environment and Energy; Protecting Public Health; and, Ensuring Transparency and Accountability. We also include a list of priority bans and phase-outs of highly hazardous chemicals that jeopardize public health and the environment.

Section I offers a summary of proposed actions for the first 100 days of your administration. Section II outlines the directional shifts needed to transform American regulation of pesticides in order to effectively protect public health and our environment. Section III offers additional background information on the issues outlined for action in Section I.

I. Summary of Proposed Actions for First 100 Days

Pesticides, the Environment and Energy

A. Promote Organic Agriculture and Systems to Slow Global Climate Change and Support Rural Economic Development (USDA)

Action Needed: Support conversion to organic, regenerative agricultural systems and other organic practices. Promote existing mechanisms, including the Environmental Quality Incentives Program (EQIP), to support the conversion. Join the international community in making concrete commitments to implement the policy options outlined in the UN International Assessment of Agricultural Knowledge, Science and Technology for Development (IAASTD), approved by more than 55 countries worldwide. Direct USDA to develop an action plan with specific goals and timeline to transition the U.S. agricultural economy to agroecological and organic production systems that support local, small-scale and family farmers as a solution to today's food, economic, energy and environmental challenges. Plant an organic vegetable garden on the White House lawn.

B. Protect Sensitive Species, with Immediate Protections for Bees and other Pollinators (EPA)

Action Needed: Direct EPA's Office of Pesticide Programs to incorporate into all pesticide registration and reregistration protocols a requirement to evaluate sublethal effects with an impact on domesticated and wild bees and other pollinators. There are sublethal effects, not evaluated by EPA, which can disrupt bees' critical abilities to feed and forage, diminishing learning and

organization skills.

C. Protect Water from Pesticide Contamination by Ensuring Consistency with Clean Water Act (EPA)

Action Needed: Direct EPA's Office of Water and Office of Pesticide Programs to restrict pesticides found in surface and ground water at levels above current water quality standards. Direct EPA's Office of Water to expand the scope of standard setting to include all pesticides, their metabolites, contaminants and inert ingredients, giving priority to those that have already been found in surface and ground water.

D. Transition EPA Environmental Stewardship Program from Risk Reduction to Adoption of Safer, Least-toxic Practices (EPA)

Action Needed: Direct EPA's Office of Pesticide Programs to restructure the Pesticide Environmental Stewardship Program (PESP) to give priority to organic and safer strategies by replacing hazardous chemical-reliant approaches with those that seek to reduce and eliminate hazardous chemical use.

Protect Public Health

E. Protect Farmworkers and Farmworker Children (EPA)

Action Needed: In support of legal challenges from a coalition of farmworker, public health, and environmental groups, direct EPA to reverse its decision to allow continued use of highly

hazardous pesticides responsible for acute and chronic poisoning of farmworkers, such as organophosphates, carbamates and other pesticides known to disrupt the human hormone system, and specifically including the pesticides azinphos-methyl, chlorpyrifos, diazinon, endosulfan, ethoprop, methidathion, methamidophos, methyl parathion, oxydemeton-methyl and phosmet. Direct EPA to adopt long overdue, stronger worker protection standards. In the words of Shelley Davis, a much-beloved farmworker attorney who recently died of cancer, "With safer alternatives already in widespread use, EPA has betrayed the trust of the men, women, and children whose health it is duty bound to protect by allowing [these] extremely hazardous pesticides to remain in use." "It is time to make that shift now," Ms. Davis concluded.

F. Protect Arctic Communities and U.S. Residents from Persistent Pollutants (EPA, State Department)

Action Needed: Direct the State Department and EPA to work with Congress to ratify the *Stockholm Convention on Persistent Organic Pollutants* (POPs) in a way that gives EPA the authority to take prompt action on pesticides and other chemicals identified as POPs by the international community. Direct EPA to withdraw the registration of the pesticide endosulfan, one of the few POPs pesticides remaining in use in the U.S. Engage in the implementation of the Stockholm Convention in a manner that shows leadership in the protection of human health and the environment.

G. Protect Families in Malaria-prone Regions from Unnecessary Exposure to Pesticides (President's Malaria Initiative)

Action Needed: Direct the U.S. Agency for International Development and the President's Malaria Initiative to prioritize safe and sustainable approaches to malaria control that do not rely on indoor spraying of the organochlorine pesticide DDT or overemphasize reliance on other controls that have demonstrated negative impacts on human health and development. Ensure continued U.S. support for malaria control and engage constructively with the World Health Organization and other international partners to coordinate global efforts to control

malaria with safe, sustainable solutions, such as the Stockholm Convention's Business Plan on DDT Alternatives.

H. Protect Children from Dangerous Pharmaceutical Pesticide Products (FDA)

Action Needed: Direct FDA to withdraw registration for pharmaceutical products containing the organochlorine pesticide lindane, a neurotoxicant that has been found to be particularly dangerous for children and is moving toward international phaseout. Direct EPA and FDA to strengthen coordination on the regulation of pharmaceutical products containing pesticides. Support addition of the pesticide lindane under the Stockholm Convention without exemption for pharmaceutical uses.

I. Regulate Pesticides that Cause Endocrine Disruption (EPA)

Action Needed: Direct EPA to restrict production and use of known endocrine disrupting chemicals, as required under the *Food Quality Protection Act* (FQPA). Direct EPA to develop regulations for testing pesticide product ingredients for endocrine disrupting effects in accordance with statutory responsibility under FQPA, and produce a list of suspected endocrine disruptors based on the scientific literature and action taken by the European Union.

J. Protect from Low-Dose Exposure (EPA)

Action Needed: Direct EPA to incorporate low-dose testing requirements into all pesticide registration and reregistration decisions currently underway. Incorporate low-dose testing, including early fetal exposure, into protocols for all future pesticide registration and reregistration to evaluate for potential effects such as asthma and respiratory diseases, autoimmunity, infectious diseases and ineffective vaccine responses, cancer, neurodegenerative diseases and neurocognitive loss, cerebral palsy, atherosclerosis, hypertension, and male sterility.

K. Protect from Chemical Mixtures (EPA)

Action Needed: Direct EPA to require evaluation of the toxic effects of chemical mixtures typically found through environmental exposure as part of all pesticide product registration and

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Pesticides and You A quarterly publication of Beyond Pesticides reregistration decisions currently underway. Mandate a chemical mixture evaluation for all future registration and reregistration decisions. As recommended by the National Research Council, and required by the FQPA, direct EPA to develop a process to account for cumulative effects of exposure to multiple pesticides. EPA has

narrowly construed its mandate to only include cumulative effects with a "common mechanism of action." This is an arbitrary and gross underestimate of the cumulative effects of exposure to multiple pesticides.

L. Incorporate Pesticide Drift into Assessment of Pesticide Exposure (EPA)

Action Needed: Direct EPA to officially recognize all forms of airborne pesticide drift, including post-application volatilization in exposure assessments used in pesticide product registration and reregistration decisions. Direct EPA to require revised pesticide labels that prohibit drift from contacting "people, structures people occupy at any time and the associated property, parks and recreation areas, non-target crops, aquatic and wetland areas, woodlands, pastures, rangelands, or animals." Direct EPA to include the ten-fold child protection factor in the FQPA to all exposure routes, including drift, just as it does for food-borne exposure. EPA must improve its definition of drift, taking into account all sources and mechanisms of drift. EPA must enforce requirements for NPDES permits to ensure local assessment of conditions that may contribute to non-target water effects.

M. Prevent Testing of Pesticides on People (EPA)

Action Needed: Direct EPA to disallow all studies submitted from pesticide registrants that rely on human testing, and discontinue exploration of government-sponsored human testing.

N. Protect Those Who Are Chemically Sensitive (Department of Justice)

Action Needed: Direct the Department of Justice to develop language in the *Americans with Disabilities Act* (ADA) regulations that explicitly acknowledges access issues and delineates accommodation for those with Chemical Sensitivity in order to ensure that public spaces are accessible to them.

O. Ensure Fumigant Pesticide Regulations Maintain Protections for Public Health (EPA)

Action Needed: Maintain July 2008 recommendations made by EPA's Office of Pesticide Programs for new regulations for fumigant pesticides. Direct EPA and USDA to develop a plan, with concrete goals and timelines, to stimulate a transition off fumigant pesticides towards reliance on safer alternatives.

Transparency and Accountability

P. Disclose "Secret Ingredients" in Pesticide Products (EPA)

Action Needed: Require that pesticide labels identify "inert"

ingredients that have been classified as hazardous under a variety of environmental laws, including the *Clean Air Act*, the *Clean Water Act*, and the *Emergency Planning and Community Right to Know Act*. This would provide information about almost 400 hazardous chemicals in pesticide products.

Q. Review All Pesticide Ingredients In Consumer Products (EPA, FDA)

Action Needed: Direct EPA and FDA to review all ingredients in pesticide and consumer products for their toxic properties regardless of the manufacturers' claims. Now products are only subject to FIFRA if the manufacturer makes a pesticidal claim.

R. Ensure Full Disclosure of Known and Unknown Adverse Effects (EPA)

Action Needed: Direct EPA to require that registrants disclose on pesticide labels (including household pesticides) the full extent of knowledge and/or ignorance of possible adverse effects, including data gaps and chronic health effects. Require that the full detail of registrant's exposure and toxicology studies be released to the public so the studies can be reviewed by any interested stakeholder.

S. Reinstate Public Access to Information, including the National Agricultural Statistics Service (EPA, FDA, USDA)

Action Needed: Restore government practice of disclosing publicly releasable information with fee waivers for public interest use. Expedite any Freedom of Information Act requests currently pending and waive fees for those requests. Require that the USDA reinstate the National Agricultural Statistics Service.

Priority Bans and Phaseouts of Highly Hazardous Pesticides

T. Ban Persistent Bioaccumulative Wood Preservatives (EPA)

Action Needed: Direct EPA to ban the use of toxic, obsolete wood preservatives. A ban will significantly reduce the planet's toxic load of persistent bioaccumulative toxic chemicals and chemicals with other long-term toxic effects on health and the environment. Alternatives to treated wood for utility poles and railroad ties

exist and are economically viable. The production will meet the demand if regulatory action is taken by EPA.

U. Ban the Non-Medical Uses of the Hazardous Antibacterial Triclosan (EPA, FDA)

Action Needed: EPA must evaluate efficacy trials to assess the reasonableness of the hazard in light of triclosan registered uses in plastics, textiles, fabrics and vinyl. FDA, similarly, must evaluate efficacy in personal care products. Due to the persistent exposure of triclosan through these products, it is of critical importance that EPA determines the added value of this chemical before making the final decision to reregister triclosan. Ultimately, the reregistration of triclosan should be rejected by EPA, and FDA, working with EPA's Office of Pesticide Programs and Office of Water, should follow with action to immediately curtail uses under its jurisdiction.

V. Withdraw Registration of Particularly Hazardous Pesticides (EPA, FDA)

Action Needed: Direct USDA to support farmers making a shift away from reliance on highly hazardous fumigant pesticides toward more sustainable and healthier practices, and encourage state agencies to do the same. Direct EPA to reverse its decision to allow continued use of highly hazardous pesticides responsible for acute

and chronic poisoning of farmworkers, including organophosphates and other pesticides, including azinphos-methyl, chlorpyrifos, diazinon, endosulfan, ethoprop, methidathion, methamidophos, methyl iodide, methyl parathion, oxydemeton-methyl and phosmet. Direct EPA to withdraw the registration of the pesticide endosulfan, one of the few POPs pesticides remaining in use in the U.S. Direct FDA to withdraw registration for pharmaceutical products containing the organochlorine pesticide lindane, a neurotoxicant that has been found to be particularly dangerous for children and is moving toward international phaseout.

W. Establish Moratorium on Pesticidal Nanotechnology (EPA)

Action Needed: Suspend registration of nano-products with pesticidal properties, and remove untested products from the market. Direct EPA to develop a clear testing protocol that identifies the full range of potential adverse health and environmental effects of nano-products with pesticidal properties.

X. Cancel Tolerances and Uses for Sulfuryl Flouride and Assist with Alternatives (EPA)

Action Needed: Issue a stay, or immediate suspension, of all food-uses of sulfuryl fluoride pending a full evidentiary hearing.

II. A New Approach to American Regulation of Pesticides

Because of the widespread and unnecessary use of over five billion pounds of pesticides each year in the U.S., hazardous chemicals invade our lives through the contamination and poisoning of our bodies, air, land, water, food and the built environment. Recommendations affecting the hazardous production, transportation, use and disposal of hazardous pesticides naturally intersect with numerous federal and state agencies, including the Environmental Protection Agency, Food and Drug Administration, and Departments of Agriculture and Justice. It is our goal that the Obama administration embraces both improved chemical restrictions and policies for advancing practices that avoid these toxic chemicals, thereby eliminating their hazards to public health, workplace conditions and the environment, and their contribution to global climate change. The recommendations contained in this document address pending decisions and petitions currently before the agencies responsible for regulating toxic chemicals.

Leadership for Transformation: Moving from Hazardous Chemicals to Safer, Viable Approaches

The federal government needs a vision for pesticide policy across relevant agencies that seeks to replace outdated approaches and technologies reliant on toxic chemicals with green approaches advanced through incentives, assistance and restrictions. In this context, pesticide reduction, while a worthwhile objective, does not respond to the urgency of the contamination and poisoning and the availability of alternative pest management strategies that are not unnecessarily reliant on toxic chemicals. The required vision, then, provides leadership for a transition to green approaches that inherently avoid hazardous pesticides, while meeting reasonable goals for managing unwanted insects, plants and other organisms in an ecosystem that is currently stressed to its limits.

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Implementation of recommendations in this document will require action and coordination among several federal departments and agencies.

We humans share with other inhabitants of this ecosystem immensely elevated toxic body burdens, and excessive rates of environmentally-induced illnesses, such as cancer, infertility and reproductive problems; immune, hormonal and nervous system disease; respiratory illness and asthma; and learning disabilities and autism. These problems can no longer be ignored. In the 21st century, we must focus our regulatory system on prevention strategies that guide us to achieve goals of clean air, land and water management with a "first do no harm" approach. This means that regulation of toxics should give prominence to the safest method possible for addressing a pest management problem, instead of flawed risk assessment practices that currently accept high levels of hazards and unknown or untested effects and interactions. This must be achieved in a new climate of scientific consideration, allowing for informed decision making with full disclosure of the limits of knowledge. Under existing law, the federal government can and should adopt an approach that embraces the notion that it is unreasonable to allow use of and exposure to toxic chemicals, or chemicals that have not undergone full health and environmental testing, when there are less toxic alternatives available.

For example, the proven effectiveness and economic viability of organic practices in agriculture, lawn, landscape, and structural management make pesticide-intensive practices antiquated, and mean the hazards associated with pesticide use are unreasonable and unwarranted. The risk assessment process, as interpreted by EPA's current practices, allows the use of products that have known hazards or have not been fully tested, despite the availability of nontoxic and least-toxic products. We have an opportunity to create green jobs by the thousands through the adoption of organic and sustainable principles that work, and that can create secure, healthy, viable, energy-efficient management systems in every state and region.

Improved Chemical Restrictions

On the restriction side there are a range of issues affecting the registration, reregistration and cancellation of pesticides that raise issues of both compliance with existing law and discretionary authority to ensure better protection of health and the environment. In this area, there are numerous issues regarding the application of legitimate scientific process, risk assessment, exposure assumptions, sensitive populations, and the "reasonableness" of the acceptable hazards. Transparency of agency processes and underlying data is a key area needing attention, specifically the disclosure of "secret" ingredients in products and access to information under the *Freedom of Information Act* (FOIA). Full disclosure and fair implementation of FOIA is key to maximizing the opportunities for change.

Improved Facilitation of Green Approaches

We urge use of the precautionary approach when less hazardous methods or products are available or when full information is not attainable. We urge the administration to take leadership in applying this approach to implementation of the Federal Insecticide, Fungicide and Rodenticide Act (FIFRA), Food Quality Protection Act (FQPA), Federal Food Drug and Cosmetic Act (FFDCA), the Conservation Title of the Farm Bill, and the USDA National Organic Program. And we urge the adoption of complete life cycle (cradle to grave) analyses that fully reflect the true cost savings of safer substitution strategies. In seeking to establish the federal government as a leader in "green" practices to protect health and the environment, we urge the adoption of an executive order that requires organic and rigorously ecological practices in the management of federal lands, as the standard against which reasonable alternatives are measured, and as the basis for integrated pest management (IPM) standards, eliminating highly hazardous pesticide use in the management of federal buildings, owned and leased.

Reversing Years of Neglect and Unnecessary Poisoning

Administrative practices and leadership are crucial and urgently needed to reverse decisions that have compromised America's public health and environment, and change a regulatory culture that accepts unnecessary harm, the politicization of science, and flawed or faulty exposure assumptions and analyses, all of which have resulted in wholly inadequate protection of public health and the environment. Priority must be given to reversing and correcting the blatant disregard for law that has been incorporated into regulatory decisions. And most importantly, leadership is needed to direct federal agencies to prioritize the development of safer, clean, healthy and viable systems that sustain our health, air, land, water, food and the built environment.

III. Background on Issues Identified for Proposed Action in First 100 Days

Pesticides, the Environment and Energy

A. Promote Organic Agriculture and Systems to Slow Global Climate Change

We urgently need to begin the expedited national and worldwide conversion to organic systems to manage agricultural and other landscapes. The data from The Rodale Institute's Farming Systems Trial (FST), perhaps the longest running agronomic experiment (began in 1981), shows that organic farming is one of the most powerful tools in the fight against global climate change. Carbon sequestration in organic no tillage (no-till) farming systems is two to four times greater than in chemical-intensive no-till systems. At the same time, the Rodale data shows reduced energy needs on the organic farm (37 percent less than conventional) with consistently high yields. The FST's two organic systems have shown an increase in soil carbon of 15-28%, while the conventional system has shown no statistically significant increase. For the organic systems, that translates into more than 1000 lbs of captured C (or about 3670 lbs of CO2) per acre-foot per year -without taking into account the reductions in CO2 emissions represented by the organic systems' lower energy requirements. A comparative analysis of FST energy inputs, conducted by David Pimentel, Ph.D. of Cornell University, found that organic farming systems use just 63% of the energy required by conventional farming systems, largely because of the massive amounts of energy required to synthesize nitrogen fertilizer.

According to Rodale, if we think of this in terms of the equivalent number of cars that would be taken off the road each year by farmers converting to organic production, we would be taking 117 off the road for each 320-acre farm that converts to organic practices. If all 160 million acres of conventional corn and soybeans in the U.S. were converted to organic production, that translates to 58.7 million cars off the road (25% of the national total) or 733,750,000,000 car miles not driven...or 116,666,666 round trips from New York City to Los Angeles not taken. Finally, if all 431 million acres of U.S. cropland were converted to organic, 158,177,000 cars would be taken off the road (over half of the national total) or 1.98 trillion car miles not driven.

In addition, the organic systems reduce nitrate and other nutrient runoff into waterways. While significant numbers of consumers in the marketplace have shown their commitment to organic, we now need government attention to helping with the national conversion to organic systems. The organic solution is real. Now we must elevate this market, moving it from the exception to the rule with national and international goals for total conversion —understanding organics' importance to our future.

The House and Senate Agriculture committees adopted

conference report language in the 2008 Farm Bill recognizing USDA authority to restrict pesticide use, finding it is entirely consistent with the current regulatory program administered by EPA. The adoption of new organic provisions, and the affirmation of USDA authority to curtail pesticide use or adopt mitigation measures, enables the Department to play an increasingly important role in helping to reduce pesticide contamination and advance environmental and organic practices.

Around the world, hundreds of scientists and more than 55 governments agree that organic, regenerative agricultural solutions are needed to address our pressing problems of hunger, poverty and economic development. The International Assessment of Agricultural Knowledge, Science, and Technology for Development (IAASTD), an intergovernmental assessment cosponsored by the Food and Agriculture Organization, UN Development Programme, Global Environment Facility, UN Environment Programme, UNESCO, the World Bank, and the World Health Organization, with over 400 contributing scientists from around the world, provides a thorough analysis of successes and failures of the world's food and agricultural systems, and a comprehensive list of policy, institutional and investment options to reorient towards equitable and sustainable food systems that will meet development goals agreed upon by all nations. Yet the United States was one of only three participating countries that did not formally approve the report at the final intergovernmental plenary in April 2008. We encourage your administration to study the IAASTD report and ask you to join the international community in making commitments to implement its options for achieving equitable and sustainable development.



Data from Rodale's Farming Systems Trial (pictured here) shows that organic farming is one of the most powerful tools in fighting global climate change.

B. Issue: Protect Sensitive Species, with an Immediate Priority on Bees and Other Pollinators

Bee colony collapse disorder (CCD) is an increasingly widespread phenomenon characterized by bees disappearing or abandoning their hives. There are, of course, numerous theories for its cause that involve pesticides, viruses and pathogens. Countries, including France, Germany and Italy, have taken steps to limit neonicotinoid pesticides use, along with other pesticides like fipronil. The National Union of French Beekeepers brought the problem to national attention and successfully urged their government to restrict these pesticides. The U.S. lags behind. The pesticide link to bee poisonings is not new. The lack of an adequate regulatory response is as old as our 1972 federal pesticide law and all its revisions. What we are seeing today is an escalation of a problem that has been building for decades. Bees support our environment, pollinating half the

flowering plant ecosystem and one-third of agricultural plants. The disappearance of the bees alerts us to a fundamental and systemic flaw in our approach to the use of toxic chemicals –and highlights the question as to whether our risk assessment approach to regulation will slowly but surely cause our demise without a meaningful change

of course. Michael Schacker, author of *A Spring Without Bees: How Colony Collapse Disorder Has Endangered Our Food Supply*, identifies humans' anthropocentric worldview as justifying our manipulation of nature to the brink of destruction. Bees should



Colony Collapse Disorder is a serious threat to the global food supply.

serve as a warning because our very existence depends on theirs. The bee problem, which is not new just more frightening than it has ever been, should be a wake-up call. It should force a rethinking of how we approach policies that allow the management of "pests" with a war-like mentality and the continued use of chemicals for which there are safe alternatives. While admittedly uncertain and filled with deficiencies, risk assessments establish unsupported thresholds of acceptable chemical contamination of the ecosystem, despite availability of nontoxic alternative practices and products. In fact, the only acceptable policies in this crisis are those that eliminate highly hazardous pesticide use.

C. Issue: Regulation of Pesticides in Water Should Be Consistent with Clean Water Act

Studies of major rivers and streams document that 90 percent of all fish, 100 percent of all streams, 33 percent of major aquifers,

and 50 percent of shallow wells contain one or more pesticides detectable levels. at (USGS. 2006) Given known effects and deficiencies in the level of protection provided to the public, people and communities are shifting away from the use of toxic pesticides and adopting safer methods and materials. Results of the United States Geological

Survey's (USGS) National Water-Quality Assessment (NAWQA) studies, from 1992-2001, show that pesticides are widespread in streams and groundwater throughout the country. USGS finds pesticides or pesticide degradates in one or more water samples

from every stream sampled in the U.S. Not surprisingly, USGS also finds that the most heavily used pesticides are the ones found most often in streams and groundwater.

The top 15 pesticides found in water are among those with the highest current usage today. EPA has not established drinking water standards for all the pesticides found in water. Of the hundreds of pesticide active ingredients it registers, EPA (balancing consumer risk against water supplier cost) has established maximum contaminant levels (MCLs) for only 24 pesticides. Of 76 pesticides analyzed under the National Water-Quality Assessment (NAWQA), human health criteria are available for only 42 pesticides and four degradation products. In USGS's 10-year study of pesticides in streams and groundwater, only 47 of 83 pesticides detected have established human health benchmarks.

Certain effects, such as endocrine disruption and responses of sensitive individuals, have not been considered. The effects of seasonally high concentrations have not been evaluated. Breakdown products and contaminants in pesticide products are not typically factored into safety

The disappearance of the bees alerts us to a fundamental and systemic flaw in our approach to the use of toxic chemicals. reviews. Breakdown products are compounds that result from pesticides undergoing changes while in the environment. There are thousands of possible breakdown products for pesticides, and only a few of these have been assessed in streams or groundwater. Some breakdown products are as, or more, toxic than their parent pesticides.

Research suggests that some pesticides may cause health and environmental effects at levels determined allowable by current standards. For example, when exposed to atrazine at concentrations considered acceptable by EPA and found in public water supplies, hamster ovary cells exhibit chromosome damage. Additionally, tadpoles exposed to below-allowable levels of atrazine develop sexual abnormalities including hermaphrodism. EPA testing has failed to detect the significance of sublethal doses and has downplayed and dismissed studies that look at these impacts.

National Marine Fisheries Service (NMFS) determined that accepted uses of chlorpyrifos, diazinon and malathion are likely to jeopardize the continued existence of 27 species of endangered or threatened salmon and

steelhead. NMFS's biological opinion (BiOp) of the three pesticides states that current uses were likely reducing the number of salmon returning to spawn. (NMFS ESA Sec. 7, BiOp) These three pesticides are all organophosphates (a class of neurotoxic chemicals). They are used in both agricultural and/or urban insect control. Recent research has found that in combination they can have "synergistic effects" on salmon. In other words, the effect of organophosphate mixtures is greater than the effect of each of the chemicals' effects when added together. These chemicals are often found together.

Violations of the Unregulated Contaminant Monitoring Rule (UCMR), which requires utility companies to monitor and report on the contaminants in their water, are considered "technical violations." National data monitoring requirements fail to take into account those municipalities that do not report or monitor contaminants; therefore, current national figures are likely incorrect or skewed. Municipalities can also choose to only monitor at certain times, such as during low, rather than peak, flow, which skews the data further.

D. Issue: Transition EPA Environmental Stewardship Program from Risk Reduction to Adoption of Nontoxic Practices

EPA's Pesticide Environmental Stewardship Program (PESP), "a voluntary program that forms partnerships with pesticide users," should transition from a "risk reduction" to a "use reduction and elimination" program. This modernized approach is feasible under the "unreasonable adverse effects" standard of FIFRA, given the availability of new technologies and methods that render the risk reduction approach antiquated, ineffective and, therefore,



Much of our drinking water supply is contaminated with one or more pesticides.

unreasonably adverse.

The focus on risk reduction, given the known impacts and limitations in knowledge of hazards as defined by the regulatory process, does not accelerate approaches to stop unreasonable adverse effects by curtailing chemical-dependent approaches. Reductions of pesticide risk, given the known hazards and the undefined adverse impacts, does not provide the kind of highlevel movement forward that is needed to stop the escalating impacts of low-level exposure, mixtures, and synergistic effects of continued widespread toxic pesticides use.

In a transformed EPA, the agency can fully embrace the notion of pesticide use reduction toward elimination and assist in the adoption of new technologies and methods that facilitate this transition. Given the legacy of failed risk assessment approaches by the agency, the stewardship program should be in the forefront of promoting and supporting new approaches that are not reliant on old polluting technologies and approaches.

For example, chemical-intensive no-till farming practices have been touted as an agricultural approach that sequesters carbon and eases pressures on global climate change. However, organic no-till practices that reject herbicide use, substituting a cover crop, are found to sequester four times as much atmospheric carbon and significantly reduce the use of fossil fuels. The global environmental challenges that we face no longer give us the luxury to tinker with "risk reduction" systems that are inherently dependent on toxic chemical-intensive approaches that are outdated and unreasonable.

Protecting Public Health

E. Protect Farmworkers and Farmworker Children (EPA Office of Pesticide Programs)

EPA's neglect of farmworker protection is racist. A new study by a National Institute for Occupational Safety and Health (NIOSH) researcher finds the pesticide poisoning incidence rate among U.S. agricultural workers is 39 times higher than the incidence rate found in all other industries combined. The study, "Acute Pesticide Poisoning Among Agricultural Workers in the United Sates, 1998-2005," published in the December issue of the *American Journal of Industrial Medicine*, is believed to be the first detailed multistate assessment of acute pesticide poisonings among agricultural workers.

From 1998 to 2005, a total of 3,271 cases of acute occupational pesticide-related illness/injury among agricultural workers were identified in 10 states. According to EPA, the Worker Protection Standards are designed to reduce the risk of injury or illness to agricultural field workers resulting from exposure to pesticides. Although the WPS was expanded in 1995 and in 2005, EPA developed a new WPS How to Comply Manual (HTC), the NIOSH findings indicate that agricultural workers continue to have an elevated risk for acute pesticide poisoning. Furthermore, female agricultural workers experienced nearly twice the risk of pesticide poisoning of male agricultural workers. The most common factors that contributed to pesticide exposure included off-target drift, early reentry into a treated area, and use in conflict with the pesticide label. The study concludes that, "[T]he rates provided should be considered low estimates of the magnitude of acute pesticide poisoning among agricultural workers."



Pesticide poisoning incidence rate among U.S. agricultural workers is 39 times higher than the incidence rate found in all other industries combined.

According to the lead author of the report, Geoffrey Calvert, MD, MPH, "The NIOSH findings reinforce the need for heightened efforts to better protect farmworkers from pesticide exposure. EPA is currently in the process of revising the Worker Protection Standard. The findings in this paper can help inform EPA about the most problematic risk factors that need to be targeted by the WPS."

The data was pooled from the California Department of Pesticide Regulation and NIOSH's Sentinel Event Notification System for Occupational Risks-Pesticides (SENSOR-Pesticides) program, which collects information from 10 state health departments. According to the study, 87 percent of poisoning incidents were of low severity illness, 12 percent were of medium severity, less than one percent was of high severity and one case was fatal. The criteria for each definition are stated in the study: "Low severity illness/injury consist of illnesses and injuries that generally resolve without treatment and where minimal time (<3 days) is lost from work. Such cases typically manifest as eye, skin and/or upper respiratory irritation. Moderate severity illness/injury consists of non-life-threatening health effects that are generally systemic and require medical treatment. No residual disability is detected, and time lost from work is less than six days. High severity illness/injury consists of life-threatening health effects that usually require hospitalization, involve substantial time lost from work (>5 days), and may result in permanent impairment or disability."

EPA typically fails to add a 10-fold margin of safety when evaluating specific pesticide risks to farmworker children. An additional 10-fold margin of safety should be added to protect the unborn children of pregnant farmworkers because these babies, who are

not employees, may be exposed to this extremely potent neurotoxin at a very vulnerable stage of their development. In setting, modifying or revoking tolerances, FQPA directs EPA to consider, *inter alia*, "available information concerning the ...effects of *in utero* exposure to pesticide chemicals."(§408(b) (2)(C)(I)(II)) In the case of threshold effects, FQPA also directs EPA to add an additional 10-fold (or other) margin of safety for infants and children "to take into account potential pre- and post-natal toxicity and completeness of the data with respect to exposure and toxicity to infants and children." (§408(b)(2)(C)(ii))

In explaining its method of implementing the 10-fold safety factor to the Scientific Advisory Panel (SAP), EPA expressly stated that it would not consider prenatal exposures to the unborn children of pregnant farmworker women because such exposures are "occupational" and, hence, not within the contemplation of FQPA. (See Presentation for FIFRA Scientific Advisory Panel by Office of Pesticide Programs, Health Effects Division on FQPA Safety Factor for Infants and Children (March, 1998).) The statutory language that directs EPA to consider the effects of "*in utero*" or "pre-natal" exposures to pesticides makes no exception for occupational exposures. Nor could such an exception make sense since it is apparent that a fetus or unborn child cannot work.

Indeed, in an analogous context, the California Supreme Court held that a child, who was injured in utero when his pregnant mother was exposed to carbon monoxide at work, could not be prevented from filing suit in tort by the workers compensation bar, which prohibits an employee from suing his or her employer. (Snyder v. Michael's Stores Inc., 16 Cal.4th 991, 945 P.2d 781, 68 Cal.Rptr.2d 476 (1997)) The Court dismissed the notion that the unborn child could be deemed an "employee" as "wholly without merit." The Court also noted that every other court to consider this question, except one, had reached the same conclusion (and the only exception was a lower California court whose decision was effectively overruled by the Snyder case). Since an unborn child cannot be an "employee," its pesticide exposure cannot

be "occupational." Thus, any pre-natal exposure to farmworker children must be considered in applying the 10-fold safety factor. As a practical matter, however, the only way to provide a 10-fold margin of safety to a farmworker's unborn child is to add a 10fold margin of safety when evaluating margins of exposure for pregnant farmworker women. For this reason, a 10-fold margin of safety must be added when evaluating the occupational risks from pesticides. This approach is also warranted because farmworkers often bring young children into the fields with them, because of the lack of affordable day care. The U.S. General Accounting Office (GAO) has reported that seven percent of farmworkers with children five years or younger took their children with them, at least sometimes, when they worked. (U.S. General Accounting Office, "Pesticides: Improvements Needed to Ensure the Safety of Farmworkers and their Children." (March 14, 2000))

Additionally, GAO estimated there are some 290,000 children ages 14-17 who are farmworkers in the United States. This figure likely under-represents the true number of young agricultural laborers. Because children can legally begin working on farms as young as 12 years old and the data does not report the figures until age 14, GAO's figure is likely much smaller than the true figure. A study of migrant children in western New York found that despite legal prohibitions against working with hazardous substances, 10% of children under age 18 reported mixing or applying pesticides. (Pollack, S., et al., "Pesticide Exposure and Working Conditions among Migrant Farmworker Children in Western New York State." American Public Health Association Annual Meeting Abstracts, (1990)) Additionally, 40% of the children had entered



Organizers in Texas march to show show support for declaring the birthday of Cesar Chavez, founder of the United Farmworkers, a national holiday.

fields that were still wet with pesticides, 40% had been sprayed with pesticides while in the fields, and 15% reported symptoms of organophosphate poisoning although none received medical attention. This additional 10-fold margin of safety is also warranted to protect other children who may accompany their parents to work in fields which have been treated with pesticides.

In weighing the costs and benefits associated with the use of pesticides, EPA underestimates the health risks by failing to take into account residential exposures. FQPA requires that, in setting pesticide tolerances, EPA must conduct an aggregate analysis of all non-occupational routes of exposure to pesticides, including food, water, air, and residential exposure. (FQPA, §408(b)(2)(D)(vi)) EPA maintains that because a pesticide is not registered for residential use, it must only consider food and water as contributors to aggregate chronic risk. Pesticide drift is a significant problem. A review of pesticide incident data from California reveals that approximately 20% of pesticide incidents found to be possible, probable or definite each year are caused by pesticide drift. EPA's decision to disregard residential exposure to agricultural pesticides is erroneous and must be addressed.

EPA's typical analysis and determination that the benefits of using pesticides on crops outweighs the risks is, as a rule, fatally flawed by its failure to assess the true magnitude of the health risks associated with use of products under consideration. When the health risks are fully taken into account, it is clear that these unacceptable risks to farmworkers and their children outweigh the benefits to growers, who can use alternative products. F. Issue: Protect Arctic Communities and all U.S. Residents from Persistent Organic Pollutants

Persistent organic pollutants (POPs) include many pesticides, industrial chemicals and chemical byproducts. Despite their different uses and origins, all POPs share basic characteristics that make them an urgent global environmental health problem:

POPs break down very slowly in soil, air, water and living organisms, and persist in the environment for long periods of time.

■ POPs concentrate in the food chain, bioaccumulating or building up to high levels in the tissues of all living creatures, including humans.

■ POPs are linked with serious health effects in humans and other species, including reproductive and developmental illnesses, immune suppression, nervous system disorders, cancers and hormone disruption.

POPs travel long distances in global air and water currents, and concentrate in high-latitude, low-temperature regions of the globe, such as in Alaska in the U.S.

Due to their properties of long-range transport and bioaccumulation, in low temperature regions of the globe, POPs pesticides like endosulfan, lindane and DDT are being found in disproportionately high quantities in the bodies of residents of the circumpolar Arctic, including communities in Alaska and Canada. These communities neither produce nor use these pesticides, yet present and future generations are being poisoned by POPs. A case in point is the POP endosulfan, a pesticide which is a suspected



Persistent organic pollutants (POPs) travel long distances in global air and water currents, and concentrate in the Arctic.

endocrine disruptor. Low dose exposure while in the womb has been linked to autism, male reproductive harm, and birth defects. Endosulfan bioaccumulates in human bodies and is transferred from mother to fetus. Human exposure to endosulfan through food and water is common.

Endosulfan has been found in Alaskan air, lake water, seawater, fish, snow and plants. Levels of endosulfan in these places are increasing rather than diminishing. A study evaluating concentrations of endosulfan in Arctic seawater found the highest concentrations in the western Arctic, specifically in the Bering and Chukchi Sea. Given the inherent persistent and bioaccumulative properties of endosulfan and its presence in Arctic air, water, and biota, continued use of endosulfan poses too great a hazard to the health of northern Indigenous peoples who are reliant on traditional diets of fish and marine mammals. It is imperative that EPA take action to protect these vulnerable communities.

The Stockholm Convention on Persistent Organic Pollutants is a strong and effective tool for elimination of POPs chemicals like endosulfan and for protecting the health of vulnerable communities in North America and elsewhere. The U.S. government has signed but not ratified this treaty, thus hampering full U.S. participation and engagement in banning the use of this dangerous class of chemicals and protecting communities in Alaska and North America from endosulfan and other POPs chemicals.

We urge the new administration to direct the State Department and EPA to work with Congress to ratify the *Stockholm Convention on Persistent Organic Pollutants* (POPs treaty) in a way that

> gives EPA the authority to take prompt action on pesticides and other chemicals identified as POPs by the international community. EPA should be directed to withdraw the registration of the pesticide endosulfan, one of the few POPs pesticides remaining in use in the U.S. The U.S. should engage in the implementation of the Stockholm Convention in a manner that shows global leadership in the protection of human health and the environment while protecting communities in the U.S. from the harm of an egregious group of pesticides.

G. Issue: Protect Families in Malaria-prone Regions from Unnecessary Exposure to Pesticides

Malaria kills one million people a year, with over 80 percent of the deaths occurring among children in sub-Saharan Africa. We fully recognize the importance of targets set by African heads of State in April 2000 to halve mortality for Africa's people by 2010. We applaud U.S. government and international efforts to mobilize the political will and resources to tackle malaria worldwide, and join others in calling for a redoubling of these initiatives.

Dealing with this debilitating illness requires both curative and preventive strategies. Programs for prevention play a crucial role, and encompass a range of elements: improved sanitation, water drainage, public education and surveillance of cases in malarial areas, insecticide-treated bed nets, controlling and reducing the mosquito vectors of malaria, selected use of indoor residual spraying, and fish predators of mosquito larvae. Integrated vector management, rather than reliance on a single factor, is fundamental, as is the involvement of affected communities.

The current focus in U.S.-funded malaria control programs in Africa through the USAID and President's Malaria Initiative (PMI) on use of the organochlorine pesticide dichlorodiphenyltrichloroethane (DDT) in indoor residual spraying programs is dominating the debate on prevention strategies, and potentially derailing much needed progress to prevent malaria with the safest and most effective strategies. DDT

has been widely banned because of its accumulation to high concentrations in the food chain where it persists in fatty tissues of animals (including human breastmilk), its ability to move from tropical to temperate zones where break down is further delayed,

and its association with a number of chronic illnesses. For these reasons, many governments banned DDT, and addressed its elimination over time in the *Stockholm Convention on Persistent Organic Pollutants* (POPs).

Scientific research shows that low-level DDT exposure carries

elevated risks of adverse chronic health impacts. Studies have identified evidence of human reproductive disorders associated with exposure to DDT and its more harmful breakdown chemical dichlorodiphenyldichloroethylene (DDE). These include:

- higher incidence of undescended testes
- poor sperm quality
- premature delivery and reduced infant birth weight
- miscarriage
- reduced breast milk production
- neurological effects, including developmental delays among babies and toddlers exposed to DDT in the womb
- elevated risk of breast cancer (while evidence of a link between DDT exposure and breast cancer is ambiguous, the weight of the evidence indicates increased risk)



A Red Cross worker in Sierra Leone shows a mosquito bed net.

- other cancers (the International Agency for Research on Cancer lists DDT as a possible human carcinogen)
- nervous system impacts due to occupational exposure to DDT
- liver impacts due to occupational exposure to DDT

Since 2000, Mexico eliminated the need for DDT and significantly reduced the incidence of malaria.

effective and safer More approaches to malaria control are now being used in many countries. Since 2000, Mexico eliminated the need for DDT and significantly reduced the incidence of malaria. After collecting entomological and epidemiological data to characterize the behavioral patterns of mosquitoes and

their interaction with people, a strategy was implemented that combines three main elements:

 a) primary health care to eliminate parasites in people with a new single dose treatment regimen of prophylaxis drugs administered only to the detected positive malaria cases;

b) improvement of personal and household hygiene; and,

c) use of environmental management practices to eliminate mosquito breeding sites

This systematic approach has reduced costs, and in some areas negated the need for indoor application of pyrethroid insecticides. Community participation is a key element: health workers and trained volunteers diagnose cases of malaria and administer curative treatment; local efforts eliminate mosquito larvae



Despite lindane's known dangers, FDA continues to approve its use as an ingredient in shampoos and lotions to control lice and scabies.

through the cleanup of algae and trash from rivers and streams; and education has improved hygienic conditions in the home. The success is a result of cooperative efforts under the North America Regional Action Plan from the Commission for Environmental Cooperation (CEC).

A program in the central region of Kenya is successfully focusing on reducing malaria by working with the rice-growing community to improve water management, use livestock as bait, introduce biological controls and distribute mosquito nets in affected areas. Vietnam reduced malaria deaths by 97% and malaria cases by 59% when they switched in 1991 from trying to eradicate malaria using DDT to a DDT-free malaria control program involving distribution of drugs and mosquito nets along with widespread health education organized with village leaders. The World Wildlife Fund has documented success in the Kheda district in India, where nonchemical approaches were demonstrated to be cost-effective. In the Philippines, the national program phased out and eventually banned DDT with no increase in the incidence of malaria. The program owed its success primarily to investment in communities to assist their participation in the strategies adopted.

To protect communities in Africa from the long term harms of DDT through U.S.-funded malaria control programs, we urge the new administration to direct the U.S. Agency for International Development and the President's Malaria Initiative to prioritize safe and sustainable approaches to malaria control that do not rely on indoor spraying of the organochlorine pesticide DDT or overemphasize reliance on other controls that have demonstrated negative impacts on human health and development. We urge the new administration to ensure continued U.S. support for malaria control and engage constructively with the World Health Organization and other international partners to coordinate global efforts to control malaria with safe, sustainable solutions, such as the Stockholm Convention's Business Plan on DDT Alternatives.

H. Issue: Protect Children from Dangerous Pharmaceutical Pesticide Products (FDA)

The pesticide lindane has been banned in more than 50 countries, including most recently Chile and Mexico. Exposure to this neurotoxic organochlorine has been linked to seizures, developmental disabilities and hormone disruption. It is known to be particularly hazardous to children. The persistent chemical shows up more often than any other pesticide in the Arctic environment, contaminating traditional foods of indigenous communities in the region.

In August 2006, EPA withdrew lindane from all agricultural uses in the United States, and U.S.

veterinary uses were canceled in the late 1990s. Governments around the world are now moving to add lindane to the list of chemicals targeted for a global ban under the *Stockholm Convention on Persistent Organic Pollultants*. Lindane is also listed under the *Rotterdam Convention on Prior informed Consent* (PIC Treaty), and it is targeted under the regional treaty on Long Range Transport Air Pollutants (LRTAP).

In North America, lindane was the focus of a North American Regional Action Plan developed by the governments of Canada, Mexico and the U.S. under the Commission on Environmental Cooperation (CEC). The Action Plan, which was finalized in November 2006, was developed by a trinational Lindane Task Force, with representatives from all three governments, industry, academics, indigenous communities and environmental health groups. Mexico agreed to phase out all uses under the plan, and the U.S. withdrew agricultural uses.

Despite lindane's known dangers, the U.S. Food and Drug Administration (FDA) continues to approve its use as an ingredient in shampoos and skin lotions marketed to control lice and scabies. Currently the U.S., an observer at the Stockholm Convention treaty meetings, is one of the few countries supporting a global exemption for the pharmaceutical uses of lindane.

California banned the use of lindane for lice and scabies control in 2002. The state's water is cleaner and, according to an informal survey of health professionals, lindane has not been missed. Since the ban, lindane concentrations in California wastewater treatment plants has declined significantly. The study, "Outcomes of the California Ban on Pharmaceutical Lindane: Clinical and Ecological Impacts" in *Environmental Health Perspectives* (12/11/2007), surveyed pediatricians in California and reports that "most of the respondents (78%) did not notice any difficulties after the lindane ban."

Morton Grove Pharmaceuticals, the major distributor of lindane products in the U.S., continues to aggressively promote the use of lindane products. The company has actively lobbied against restrictive legislation in Michigan and New York, and filed lawsuits against the Michigan Ecology Center and the National Pediculosis Association for distributing information about lindane's adverse health effects. In late 2007, FDA issued a stern letter to Morton Grove, warning the company to stop its misleading advertising.

I. Issue: Regulate Pesticides That Cause Endocrine Disruption

Common household products –detergents, disinfectants, plastics, and pesticides– contain chemical ingredients that enter our bodies, disrupt hormones, and cause adverse developmental disease and reproductive problems. Known as endocrine disruptors, these chemicals, which interact with the endocrine system, wreak havoc in humans and wildlife. Exposure to endocrine disrupting chemicals may occur within the womb, at the workplace, at schools, home or from the ingestion of chemical residues in food and water. According to *Our Stolen Future* author and The Endocrine Disruptor Exchange (TEDX) president Theo Colborn, Ph.D., endocrine disrupting chemicals have been reported in

semen, the ovarian follicle, the womb environment, and in breast milk at elevated concentrations, and have also been implicated in studies of marine mammals showing increased sterility, growth retardation, perturbation of immunologic function, and reproductive abnormalities.

EPA, in response to a 1996 Congressional mandate, published in June 2007 a list of 73 pesticides and related chemicals that it intends to review for endocrine disrupting effects, once it finalizes its standards for review. EPA's list of 73 pesticides selected for evaluation includes only 29 of the 56 pesticides that are defined as known or suspected endocrine disruptors by the European Union and TEDX. In effect, EPA has chosen to neglect 27 widely recognized endocrine disruptors while prioritizing for review 44 pesticides not identified as endocrine disruptors by other scientific bodies, draining resources and further delaying the regulatory impact of the program. The scientific evidence of the endocrine disrupting mechanism -which defies classical "dose-makes-the poison" toxicological theory with exquisitely low doses causing effects based on timing of exposure- spurred Congress to act in 1996 as a part of the *Food Quality Protection Act* (FQPA). The law required EPA to, within two years of passage, "develop a screening program, using appropriate validated test systems and other scientifically relevant information, to determine whether certain substances may have an effect in humans that is similar to an effect produced by a naturally occurring estrogen, or such other endocrine effect as the Administrator may designate." It is still not clear when EPA will meet its (eleven years overdue) statutory duty under FQPA. As if to send a signal that this was a meaningless gesture that should not concern the public, the agency in its *Federal Register* notice stated, "Nothing in the approach for generating the initial list provides a basis to infer that by simply being on this list these chemicals are suspected to interfere with the endocrine systems of humans or other species."

J. Issue: Protect from Low-Dose Exposure

Harm resulting from especially low-dose exposure to toxic chemicals is now accepted in scientific circles. However, the pesticide regulatory process still does not reflect the science. Warren Porter, Ph.D., professor of zoology at the University of Wisconsin, Madison, identifies in the scientific literature and his own laboratory work findings in some experimentation that, "The low dose effect is the greatest effect." Dr. Porter is talking about effects on the brain. What spurred Dr. Porter to delve into this topic was a headline in his local newspaper in 1997 which read, "Cost of Accommodating: As special education grows, so does the cost of staffing." He was astonished, as anyone would be, by the statistics between 1990 and 1995: 87 percent increase in the emotionally disturbed, 70 percent increase in learning disabilities.



Studies find that learning capacity is adversely affected at the lowest doses, typically referred to as an inverse-dose response.

So as he looked into this, he found that it reflected a nationwide trend. Laboratory studies trying to capture a possible connection between pesticide exposure and children's ability to learn —not something evaluated by the current regulatory review process—find that learning capacity is adversely affected at the lowest doses, typically referred to as an inverse-dose response. That throws out

the window using only 'dose makes the poison' theory maximum tolerated and dose experimentation, the foundation of EPA's regulatory review process. Dr Porter in his lab confirmed the ability of pesticides to induce learning deficiencies. One area where he sees a low-dose effect is on the prefrontal or being studied. Yet, pesticides in water usually occur in mixtures of several compounds rather than individually. More than 50 percent of all stream samples reviewed by USGS contain five or more pesticides, and nearly 25 percent of all groundwater samples contain two or more pesticides. Studies indicate that combinations of pesticides, which are not currently regulated, may exhibit

Research has found that neurological, endocrine, immune, and developmental effects may show up only when pesticides are tested in combination.

cortex of the brain, that portion of the brain that scientists believe is responsible for executive function, or planning, reasoning and problem solving. He found that one chemical actually affects different parts of the brain, some effects seen at lower doses and others at higher doses. Dr. Porter and other scientists have also found an inverse-dose response causing immunosuppressive effects, showing the greatest effect at the lowest doses.

K. Issue: Protect from Chemical Mixtures

Mixtures, synergisms, and breakdown products are not considered



According to publiched research, often less than 0.1% of [pesticides] applied to crops actually reaches target pests.

additive or, in some cases, synergistic effects.

Synergism results in a combined effect that is worse than the additive effect of single compounds. While the effects of a single pesticide in water may be known, the effects of that pesticide combined with other pesticides are

unknown and virtually unstudied. Initial research has found that neurological, endocrine, immune, and developmental effects may show up only when pesticides are tested in combination, not individually.

Combinations of pesticides with other contaminants in water (or in food, air, or other media) have not been taken into account. Combinations with nitrates and with disinfection byproducts may have adverse synergistic health effects, including miscarriages and birth defects.

L. Issue: Incorporate Pesticide Drift into Assessment of Pesticide Exposure

It has long been understood that pesticides, when applied aerially or by ground equipment, drift off the target site, either as a direct result of air currents or after volatilization of particles that become airborne. David Pimentel, Ph.D. wrote in "Pesticides: Amounts Applied and Amounts Reaching Pests" (BioScience, 1986) that "[O]ften less than 0.1% of [pesticides] applied to crops actually reaches target pests." Continuing, he said, "Thus, over 99% moves into ecosystems to contaminate the land, water, and air." A study published in the Journal of the American Medical Association finds that students and school employees are being poisoned by pesticide use at schools and from drift off of neighboring farmlands. The study, "Acute Illnesses Associated with Pesticide Exposure at Schools" (Vol. 294, No. 4, pp455-465, 2005), by Walter A. Alarcon, M.D. (National Institute for Occupational Safety and Health) et al, analyzed 2,593 poisonings from 1998 to 2002 from three surveillance systems and found that 31% of poisonings are associated with pesticide drift exposure from farmland.

Kauai's Garden Island Newspaper reported that in January 2008 10 students and one teacher were sent to the hospital complaining of dizziness, headaches and nausea after pesticides drifted onto the Waimea Canyon Middle School campus. Similar incidents occurred at the school in January 2007 and in November 2006, closing the school for several days. In May 2007 a similar incident made students sick at Kahuku High and Intermediate School on Oahu. Ameri-Turf applied Orthene on 9,000 square-feet of its property that borders the school. The pesticide drifted onto the school grounds. As a result, the school was shut down for three days due to lingering fumes. Soil samples taken by state agriculture officials confirm the drift incident. Incidents reported in Hawaii are not isolated events, but characteristic of pesticide use.

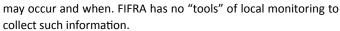
With respect to non-target exposure to waterways, utilization of the National Pollutant Discharge Elimination System (NPDES) permit process, under CWA is essential. There are three main reasons why sole reliance on FIFRA does not

Arcticents reported in htts, but characteristic arget exposure to he National Pollutant em (NPDES) permit httal. There are three ince on FIFRA does not if water, the environment, or health: may occur and when EIERA has no "tools" of local monitoring the may occur and the may occur and when EIERA has no "tools" of local monitoring the may occur and the may occur and the may occur and when EIERA has no "tools" of local monitoring the may occur and the may occur and the may

offer adequate protection of water, the environment, or health: (i) Under FIFRA, EPA does not take into account unique local conditions when regulating risk and designing labels and has no official mechanisms to do so; (ii) Direct deposition of pesticides to water occurs even when the label is properly followed; (iii) The risk assessment process used to register pesticides under FIFRA has admitted limitations that create the need for complimentary laws.

There have been several federal court cases concerning this issue. Those that have ruled, have ruled in favor of use of NPDES permits, including the Sixth Circuit Court of Appeals. (*National Cotton Council et al. v. EPA*) It is important to note that EPA originally did submit an amicus brief in the Talent case agreeing that a NPDES permit was required in addition to following the FIFRA label.

EPA's risk assessment process that determines label requirements under FIFRA operates in a national context using probabilistic modeling that averages risk factors and assumes full label compliance that does not include non-target impacts that occur from pesticidal drift, run-off and other unintentional exposure. The CWA NPDES permits work in tandem with FIFRA to consider local environmental conditions and the specific impacts of pesticide application to local water bodies. As the 9th Circuit District court has also determined, the warnings on the label simply do not and cannot address specific water quality issues, such as accumulations of toxic chemicals specific to a certain site, concerns for the local habitat or sensitive population species that may be monitored locally. NPDES permits under the CWA on the other hand are highly local and specific and include monitoring and reporting requirements that can track which pesticide applications



The Congressional Research Service report on this issue plainly stated that the NPDES permits under the CWA are undertaken by states to protect water quality, "...because the federal government lacks the resources for day-to-day monitoring and enforcement." (Pesticide Use and Water Quality: Are the Laws Complimentary or in Conflict, April 25, 2005. RL32884, p. 4.)

M. Prevent Testing of Pesticides on People

Under federal law, the person or company attempting to sell or distribute a pesticide in the United States must obtain a registration from EPA. In evaluating potential new pesticides and their uses, EPA uses data from pesticide manufacturers to determine if a pesticide, when used lawfully, can be used without causing harm to human health and to the environment. Pesticide manufacturers must submit studies to EPA to aid in this determination. Human studies may be included in submissions to EPA for consideration. Registrants are not required to make these studies public.

In December 2001, EPA requested the National Academy of Sciences (NAS) to provide recommendations regarding human testing research and associated scientific and ethical questions. In 2004, the NAS published its 208-page report, *Intentional Human Dosing Studies for EPA Regulatory Purposes: Scientific and Ethical Issues in 2004.* The Academy concluded that the standards of existing statements of ethical principles were both too "general" and also too "unclear, indeterminate, inconsistent, and even contradictory" to ensure that intentional human dosing





Chemical sensitivity manifests itself as a range of incapacitating neurological and respiratory symptoms.

experiments for EPA regulatory purposes would be ethical and scientifically valid.

At the conclusion of its investigation, the Academy set out 17 specific proposed principles for reform, which the Report enumerates as "Recommendations." For example, the Academy proposed that human toxicity studies be conducted and used for EPA regulatory purposes only if: the study is "needed and scientifically appropriate," for a study designed to relax public health protections by reducing the difference between acceptable levels of pesticides as determined by testing done on humans and testing done on animals, the experiment presents "a reasonable certainty of no harm to study participants;" and the study satisfies the highest ethical standards by, among other things, ensuring "free and informed consent of participants."

In August 2005, Congress "directed EPA to promulgate a rule that "shall not permit the use of pregnant women, infants or children as subjects;" "shall be consistent with the principles proposed in the 2004 report of the National Academy of Sciences;" and "shall be consistent with...the principles of the Nuremberg Code," a statement of experimental ethics under which Nazi doctors were prosecuted for crimes against humanity following World War II. The ten principles now known as the "Nuremberg Code" establish, among other things, that "[t]he voluntary consent of the human subject is absolutely essential;" that human experiments may be conducted only if the study will provide results that are both "necessary" and "unprocurable by other methods or means;" and that human experiments must be "so designed and based on the results of animal experimentation...that the anticipated results will justify the performance of the experiment."

The 2006 EPA Rule

In February 2006 EPA issued its final Human Testing Rule. Although the Rule adopts many of the changes mandated by law, it fails to adequately comply with the law. EPA's Rule bars only a subset of intentional dosing pesticide toxicity experiments on pregnant women and children; ignores many of the National Academy of Science's proposed principles; and, deviates willfully from the Nuremberg Code's most basic principles.

For example, the final Rule restricts third-party pesticide toxicity experimentation on pregnant women and children only if the researcher or study sponsor "intends" to submit the results to EPA for consideration under the Federal Insecticide, Fungicide, and Rodenticide Act or the Federal Food, Drug, and Cosmetic Act. In fact, EPA continues to accept pesticide toxicity experiments on pregnant women, infants and children if they are submitted for review under an act other than FIFRA or FFDCA. The Rule fails to

ensure consistency with the Nuremberg Code by not prohibiting experiments on people who face any element of constraint and coercion. Particularly with respect to prisoners, the record does not support EPA's summary conclusion that its Rule meets this standard. Indeed, EPA itself concedes that it has not yet reached a final position on the need for any additional protections for prisoners. Because the Rule fails to ensure that consent is both genuinely informed and truly voluntary, within the meaning of the Nuremberg Code, it violates Section 201.

National Resources Defense Council, Pesticide Action Network North America, Pineros y Campesinos Unidos Del Noroeste, Physicians for Social Responsibility-San Francisco, Farm Labor Organizing Committee, and Migrant Clinicians Network filed a petition against the EPA's 2006 Human Testing Rule based on the grounds that it fails to comply with the law as mandated by Congress under Section 201 of EPA's fiscal year 2006 appropriations act, signed into law by President Bush on August 2005.

N. Protect Those Who Are Chemically Sensitive

Stronger protections are needed under the *Americans with Disabilities Act* (ADA) for those with chemical sensitivity (CS). Currently, CS is recognized as a disability on a case by case basis, but no provisions have been made in the accessibility standards for those with CS. Without the recognition of accessibility requirements for those with CS and the adoption of accessibility standards, accommodation at work, school, housing, and recreation areas is extremely difficult for many who suffer from CS with debilitating effects. A disability is defined as "a physical or mental impairment that substantially limits one or more of the

major life activities of such individual" [42 U.S.C. 12102(2)(A)]. Chemical sensitivity "substantially limits one or more of the major life activities of such individual." CS manifests itself as a range of incapacitating neurological and respiratory symptoms that occur as a result of low level exposure associated with common pesticide toxic chemical use. CS takes a huge toll on individual lives and results in unnecessary loss of productivity.

While ADA rules do include the applicability of the act to people with CS on a case-by case basis, given that the illness "substantially limits one or more major life activities," they do not explicitly state in the proposed accessibility standards specific access requirements to assist people with CS. While recognizing CS is helpful, accessibility issues still pose a great challenge to those with chemical sensitivities. The proposed rule (73 FR 34466) errs in omitting environmental illness and chemical sensitivity as a standard (not a "case-by-case") disability, with a justification that people with the illness may have a "sensitivity [that does] not rise to the level needed to constitute a disability." This statement is false and out of step with environmental medicine which diagnoses CS as a chemical-induced illness from which patients suffer with debilitating effects that need accommodation. Similar to other disabilities, a diagnosis reflects a finding that patients' function is impaired, with varying severity, as a result of exposure to toxic chemicals. Eliminating their chemical exposure substantially increases their ability to function and lead normal lives.

O. Issue: Ensure Fumigant Pesticide Regulations Maintain Protections for Public Health

Fumigants are gases or highly volatile liquids or solids that are injected or dripped into soil to sterilize a field before planting. Crops that use fumigants are strawberries, peppers, orchard crops and vineyards, tomatoes, tobacco, potatoes, carrots, and other root crops. They are also used to fumigate stored foods,

Fumigants are all highly toxic gases that are applied at very high application rates (75–400 lbs/acre). Once applied, they are very prone to drift and have caused multiple community poisoning incidents in the recent past. Major recent poisonings include:

greenhouses and imported goods.

- Earlimart, CA (Tulare County), November 1999, metam sodium, 178 people poisoned
- Arvin, CA (Kern County), July 2002, metam sodium, 270 people poisoned
- Lamont, CA (Kern County), October 2003, chloropicrin, 235 people poisoned
- Salinas, CA (Monterey County), October 2006, chloropicrin, 60 people poisoned
- Yerington, NV, October 2007, chloropicrin, 24 people poisoned.

Chronic effects are known to result from even low-level exposure to fumigants, including asthma and other respiratory ailments, neurological disease, birth defects, and certain types of cancer.

As part of the reregistration of older pesticides mandated by the 1996 *Food Quality Protection Act*, EPA conducted a simultaneous review of several soil fumigant pesticides in a process called the "Fumigant Cluster Assessment." On July 16th, 2008, EPA published its decision in the *Federal Register*. The decision affects the fumigants methyl bromide, metam sodium, dazomet, chloropicrin, and iodomethane.

EPA's decision is the culmination of a four-year public process involving discussions with farmers, pesticide manufacturers, farmworkers and their advocates, people living in rural communities, and public interest groups that are concerned about bystander and worker exposure. EPA's reregistration decision includes many mitigations that will substantially reduce, but not eliminate, fumigant poisonings. Among the most significant are:

■ Buffer zones around fumigated fields: The size of the buffer zone depends on the number of acres treated, the application method, and the application rate used. Minimum buffer zones are 25 feet. Buffer zones are currently required for most fumigants in California, but for most states, the use of buffer zones for fumigants is new. Buffer zones between pesticide applications and waterways are commonplace.

Posting of buffer zones to let bystanders know when they are entering an area where their health might be in danger from fumigant exposure.

• Either: 1) monitoring for fumigants in air at the edge of the



Scientists are working on alternatives to methyl bromide, which has been used for years as a soil fumigant, particularly in strawberry fields.

buffer zone to ensure the safety of neighbors, or 2) notification of neighbors that a fumigation will be taking place.

- Notification of state agencies in advance of fumigation to facilitate enforcement activities.
- Strengthened worker protections.
- Requirements for fumigant manufacturers to train applicators and emergency responders and do community outreach.

EPA has taken a strong first step towards protecting human health with these mitigations, but evidence from models, air monitoring data, and poisoning incidents indicates that the buffer zones EPA has chosen are not large enough to completely eliminate fumigant poisonings. In the final reregistration documents, EPA indicates that it expects that some poisonings will still occur, even with the mitigation measures in place. Particularly problematic weather conditions are inversions, when the air is calm and any fumigant emissions from a treated field are trapped near the ground and concentrated. Weather inversions are a frequent occurrence in the evenings in agricultural valleys, and they are a factor in many of the fumigant mass poisonings that have been investigated.

Least-toxic alternatives to dangerous fumigant pesticides are already in use to control nematodes, plant diseases and weeds, and include: use of pest-resistant plant varieties, crop rotation, use of cover crops, use of green manures or mustard seed meal, soil solarization, use of predatory nematodes, and use of microbial pesticides. The United Nations Environment Program (UNEP) has extensive documentation of the available non-chemical and chemical alternatives to fumigants. (See http://www.panna.org/ fumigants/alternatives for links to the UNEP documents and more detail on available alternatives.)



"linert" ingredients can make up as much as 99% of many common pesticide products.

Use of these ecologically sound practices needs to be greatly expanded, but less than one percent of the research dollars at the USDA currently goes towards developing and implementing these safer alternatives. There is an urgent need for USDA to prioritize investment in helping farmers move away from these toxic fumigants. The new mitigation measures set forward by EPA for the fumigants will also provide incentives for farmers to try out less toxic pest-control methods.

We urge action to ensure that the regulations proposed by EPA in July 2008 remain the final decision and outcome of this reregistration process.

Transparency and Accountability

P. Issue: Disclose "Secret Ingredients" in Pesticide Products

Inert is a term, according to FIFRA, used for all pesticide product ingredients except those specifically designed to kill or otherwise harm the product's target pest. However, these ingredients are neither chemically, biologically, or toxicologically inert and can be hazardous for human and environmental health.

Currently, so-called "inert" ingredients, which make up as much as 99+% of many common pesticide products, are kept secret and are not listed on the pesticide labels. The chemicals used as "inerts" include many that EPA has officially determined, under other statutory programs, to be hazardous or toxic. Among these are "inert" ingredients known or suspected to cause cancer, central nervous system disorders, liver and kidney damage, and birth defects, as well as a variety of short term health and ecological impacts. Numerous studies indicate that inert ingredients may

enhance the toxicity of pesticide formulations to the nervous system, the cardiovascular system, mitochondria, genetic material and hormone systems. A consumer would never know about their presence in consumer products under current labeling requirements. Pesticides products actually contain formulations of a number of different materials, including active and inert ingredients, as well as contaminants and impurities. Additionally, pesticides, when subject to various environmental conditions, break down to other materials, known as metabolites, which are sometimes more toxic than the parent compound.

So-called inert ingredients can be as or more toxic than the active ingredient—active ingredients in other pesticides, toxic chemicals, chemicals regulated under other statutes, or hazardous wastes, solvents, propellants, wetting agents, petrochemicals and synergists. Inerts, often petrochemicals like toluene or xylene, are generally the largest percentage of ingredients of a pesticide product. Despite this, inert ingredients are treated as trade secret information and not disclosed on product labels. Contaminants and impurities are often a part of the pesticide product and responsible for the product hazards. Dioxin and DDT have been identified as contaminants in pesticide products.

Most pesticide manufacturers claim that the identities of inert ingredients are trade secrets, so there is little information about them that is publicly available. In addition, most of the health and safety testing required for pesticides does not include the inert ingredients.

A scientific article (*Lancet*, 1988) cites a Japanese report of 56 cases of toxic exposure to Roundup[™] between June, 1984 and March, 1986. The individuals had ingested the pesticide, and experienced a range of adverse effects to their respiratory, cardiovascular, and central nervous systems; nine patients died. An analysis of the findings identified one of the so-called "inert ingredients" (inerts) in the formulation, polyoxyethyleneamine (POEA), as the cause of harm. POEA is a surfactant, a chemical that was added to help glyphosate work its way into the plant tissue. Roundup[™] has contained as much as 15% POEA.

Inert ingredients pose serious concerns, not only because the identity of these chemicals are withheld from product label information, but also because the effects of these "secret" ingredients on human and environmental health have been underplayed, despite many now being recognized as endocrine

disruptors. Amongphthalates, widely found in pesticide formulations as inert ingredients, 19 are found in 75% of urine samples from normal men in a Centers for Disease Control (CDC) study. Three types of phthalates– diethylhexyl phthalate, di(noctyl) phthalate, and di(nhexyl) phthalate– have been

Some "inert" ingredients are known or suspected to cause cancer, central nervous system disorders, liver and kidney damage, and birth defects.

found to interfere with the thyroid system, as well as reducing testosterone synthesis, which then leads to a host of male developmental and reproductive disorders, such as decreased sperm quality, cryptorchidism (the absence of the scrotum) and hypospadias (defect of the urethra).

Connecticut Attorney General Richard Blumenthal, in filing a petition in 2006 with 13 other attorneys general, said, "EPA is inexplicably misleading the public - allowing hazardous substances in pesticides to be identified simply as 'inert.' EPA's failure to demand disclosure of these harmful substances is unconscionable. These chemicals should be disclosed to consumers so they are fully informed and empowered to protect themselves. Our position that EPA immediately require that these chemicals are identified



An inert ingredient added to the herbicide Roundup as a surfactant was once considered more toxic than the active ingredient.

on pesticide labels is supported by science and common sense, as well as law."

Northwest Coalition for Alternatives to Pesticides (NCAP) filed a companion petition to the attorneys general petition in 2006. In *NCAP v. EPA* (Civil Action No. 94-1100), a federal court ruling stated that "inert" ingredients should not be given blanket trade secret protection by EPA under FOIA. The lawsuit focused on six

> herbicide products, and the court decision was limited to those particular products. The ruling paved the way for anyone to use FOIA to request information about "inerts" on a product-by-product basis. In January 1998, NCAP petitioned EPA to require listing of all ingredients on product labels. In July 2001,

the petition was formally denied by EPA.

Q. Issue: Review All Pesticide Ingredients In Consumer Products

Section 201(q)(3) of FFDCA, as amended by FQPA, does not support EPA's position that without a pesticidal claim for a product the agency should not treat the toxic substance as a pesticide. As a result, there are a host of consumer products on the market containing pesticides for which manufacturers do not make pesticidal claims, thus skirting regulatory review for adverse impacts on health and the environment. Under EPA's proposed rule, a pesticide could be incorporated into packaging material, result in a residue on food, while avoiding regulatory scrutiny. The fact that FDA may have sole jurisdiction over food packaging



Groups are asking that the federal government release scientific data.

should not exempt those toxic pesticides in food packaging from review under section 408 of FFDCA, particularly in the case of food packaging for which there are no pesticidal claims even though it may contain pesticides. For food consumers, the question is whether the use of a substance known to have hazardous characteristics, regardless of a pesticidal claim, is being used and whether its use creates harmful residues.

R. Issue: Ensure Full Disclosure of Known and Unknown Adverse Effects

EPA's "read the pesticide product label first" campaign suggests that strict compliance with the pesticide product label will be protective of health and the environment. In fact, EPA should WARN and ALERT people to the fact that it is not fully able to grapple with the difficult and complex issues that could begin to fully define pesticide safety. With that information, people could be informed to avoid pesticides to the extent possible. The product label should inform local political subdivisions and elected officials with full information on product hazards and unknowns, facilitating an opportunity to identify nontoxic approaches to management.

S. Issue: Reinstate Public Access to Information

Former U.S. Attorney General John Ashcroft issued a statement of policy encouraging federal agencies to resist FOIA requests whenever they have legal grounds to do so, according to an article from the FAS Project on Government Secrecy. This statement rejects the standard of "foreseeable harm" set by Attorney General Janet Reno in a 1993 memorandum, which promoted disclosure of government information through the FOIA unless it was "reasonably foreseeable that disclosure would be harmful." The Ashcroft policy, instead, encourages Justice Department agencies to withhold information whenever there is a "sound legal basis" to do so.

The Attorney General advised, "When you carefully consider FOIA requests and decide to withhold the records, in whole or in part, you can be assured that the Department of Justice will defend your decisions unless they lack a sound legal basis..." This follows on the heels of the dismantling of EPA risk management program website, which informed communities of dangers from 15,000 chemical plants and other industrial facilities nationwide. This move was made along side several other government agencies in removing "sensitive information" from their website. Pages removed include information on pesticides, chlorine and gasoline. Although community activists have lobbied for years for more open access to records, agencies now say terrorist access to these documents puts the public in danger.

(To view the FOIA policy statement, see http://www. usdoj.gov/oip/foiapost/2001foiapost19.htm. To view Attorney General Janet Reno's 1993 memorandum, see http:// www.fas.org/sgp/clinton/reno.html.)

This policy had a chilling effect that continued to affect the disclosure to the public after the departure of Mr. Ashcroft. This reluctance to disclose information to the public transformed itself into the agency, as a matter of course, denying fee waivers for those groups seeking information in the public interest. Prior to this time, EPA would waive fees associated with an information request if it "will contribute significantly to public understanding of the operations or activities of the government and is not primarily in the commercial interest of the requestor."

In another important issue related to access to information and transparency, in 2007 USDA scaled back the National Agricultural Statistics Service data collection, and only gathered information on cotton, apples and organic apples. In 2008, USDA completely eliminated the program. The U.S. is now flying blind on pesticide use patterns except in the few states that have their own corresponding programs. The data is used by chemical groups, trade groups, public interest groups and government agencies to track pesticide use and safety, and advocates say it is the only reliable, publicly searchable database of its kind.

Priority Bans and Phaseouts for Highly Hazardous Pesticides

T. Issue: Ban Persistent Bioaccumulative Wood Preservatives

The heavy-duty wood preservatives rank with the most deadly chemicals on the market. EPA has classified all of the chemicals, as well as their contaminants, as known or probable carcinogens. Their continued use reflects a failure in the implementation of the pesticide reregistration program, given that these chemicals and their contaminants (dioxins, furans and hexachlorobenzene) are severely hazardous, persistent and bioaccumulative chemicals for which there are safer substitutes. The use of toxic wood preservatives in utility poles and railroad ties are unnecessary given the availability of more appropriate materials such as recycled steel, cement and composite.

Wood preservatives, according to EPA's 2000 pesticide sales and usage statistics, account for 34% of all pesticide use, excluding chlorine and hypochlorite products, or 809 million pounds. We use almost as much wood preservatives in the U.S. as all other "conventional" pesticides (insecticides, herbicides, fungicides, etc.) combined, which account for 39%, or 926 million pounds, of all pesticide use (excluding chlorine products). The remaining 27%, or 661 million pounds, are categorized by EPA as "other" and "specialty biocides." Chlorine and chorine hypochlorites account for an additional 2.5 billion pounds of pesticide use. (EPA 2008)

Given this huge volume of use, it is especially important that EPA not at any point in its risk assessment minimize, ignore, discount, dismiss or further postpone exposure or potential exposure assessments relating to people or the environment. In fact, EPA has neglected to assess fully the adverse impact of wood preservatives on people and the environment by failing to consider real world exposure and contamination. Given that this huge volume of chemical wood preservatives can be replaced economically with safer alternatives, EPA's analysis, dismissive of reality and science, only serves to prop up old polluting technology, causing serious yet unnecessary harm.

The agency acknowledged in the early stages of the reregistration process that there are risks associated with using PCP, CCA, and

creosote including, but not limited to, their cancercausing potential. However, in the cost-benefit analysis, it concluded that the benefits (purely economic) outweighed the costs (human health problems and the environmental contamination). Given this logic, we have every reason to believe that if suitable alternatives were available for the end-use products treated with these wood preservatives, the agency would cancel the registration of these products because of the environmental and health risks they pose.

Currently, alternatives for utility poles and railroad ties (the primary uses for these preservatives) are available, and therefore the original premise for allowing registration is no longer applicable. Countries around the world have embraced alternatives to PCP, CCA, and creosote treated utility poles and railroad ties that include concrete, recycled steel, and composites. EPA needs to follow their example and eliminate all possible sources of these toxic chemicals in our environment according to its mission to "protect human health and the environment."

Utility poles, like railroad ties, do not have to be made of wood. One of the arguments used against alternatives to wood is that it will require a retraining of utility linemen and thus pose an occupational danger to them since they are not used to working with them. It is true that job-training will be required of any switch to non-wood utility poles, but the agency has also acknowledged in its discussion of alternatives to PCP that "as utilities adopt new materials there will be corresponding innovation to repair, install, and maintain these poles." The risk posed to linemen by working with poles treated with toxic chemicals far outweighs the risk of switching to a new product and the required re-training.

The primary argument used against alternatives to both utility poles and railroad ties is that their cost is prohibitive. However, these arguments often fail to take into account differences in the lifespan of treated wood versus concrete or recycled composite/ steel poles, and the fact that with some alternatives, such as steel and concrete, fewer poles or ties/mile are needed than for treated wood ones. The economic analysis also assumes disposal of treated wood poles/ties as is currently the practice. It is imperative that while such a great number of wood utility poles exist in the U.S., the disposal practices for these products be regulated. This would require that companies invest a significant amount more in proper disposal as hazardous waste. Therefore, an economic analysis that assumes current disposal practices will continue does nothing to address the real risks posed by treated wood.

(See http://www.beyondpesticides.org/wood/index.htm for background information and regulatory comments submitted in June 2008 on behalf of 50 organizations.)



EPA classifies the heavy duty wood preservatives as known or probable carcinogens.

U. Issue: Ban the Non-Medical Uses of the Hazardous Antibacterial Triclosan

Antimicrobial pesticides are broad-spectrum poisons that in recent years have exploded on to the consumer market in a wide variety of antibacterial soaps, deodorants, toothpastes, cosmetics, fabrics, plastics, and other household and personal care products. Their intended purpose is to destroy or suppress the growth of harmful microorganisms, whether bacteria, viruses, or fungi.

However, with an increasing number of scientific studies two basic questions arise: Are they safe for human health and the environment? And, are they necessary?

Studies have increasingly linked one of the most common antimicrobials, triclosan (and its chemical cousin triclocarban), to a

range of adverse health and environmental effects, from skin irritation, allergy susceptibility, bacterial and compounded antibiotic resistant, tainted water, and dioxin contamination to destruction of fragile aquatic ecosystems.

When introduced to the market in 1972, triclosan was confined to hospital and health care settings. An article in the journal *Clinical Infectious Diseases*, entitled "Consumer Antibacterial Soaps: Effective or Just Risky?" (2007), concludes that antibacterial soaps show no health benefits over plain soaps. This follows an 11-1 vote of the FDA Nonprescription Drugs Advisory Committee on October

20, 2005 in a statement that antibacterial soaps and washes are no more effective than regular soap and water in fighting infections.

These antibacterial substances have also been shown to persist in the environment, contribute to the increasing rates of bacterial resistance and cause adverse health problems in humans and wildlife species.

> With respect to its most recent reregistration el-(RED) igibility decision document. EPA still continues to ignore serious risks posed to public health. The agency has failed to address the impacts posed by triclosan's degradation products on human health and the environment. failed to conduct separate

assessments for triclosan residues in contaminated drinking water and food and is complacent in seriously addressing concerns related to antibacterial resistance and endocrine disruption. As such, the agency has still not proven that triclosan poses no unreasonable adverse effects to human health and the environment. (See http://www.beyondpesticides.org/antibacterial/index.htm for comments submitted to EPA on behalf of 37 organizations with a detailed critique of the limitations associated with the agency review.)

In addition to detailing specific inadequacies in the RED and its

supporting assessments, the comments also express great concern with the overall governmental structure of, and approach to, triclosan regulation. That regulatory system is fractured, incomplete and uncoordinated. Thus, for example, the allocation of duties between EPA and FDA has left significant gaps in regulatory protection against credible environmental and health threats. Further exacerbating the problem is a pervasive attitude--both inter-agency and intra-agency - that any problem apparently falling within the regulatory mandate or authority of another agency or office need not -- indeed must not- be addressed. A central fallacy in this attitude is the failure to understand the simple but frequent reality that the release of a harmful substance into the environment may constitute a violation of more than one environmental statute.

As noted at various points in the comments, the fact that an approved use of triclosan violates another federal statute only strengthens the basis for concluding that it will cause unreasonable

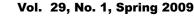
Triclosan is a common ingredient in antibacterial soaps, deodorants, toothpastes, cosmetics, fabrics, plastics, and more.

Antibacterial soaps and washes are

no more effective than regular soap

and water in fighting infections.

- U.S. Food and Drug Administration





adverse effects on the environment under FIFRA. Rather than treating such an occurrence as an opportunity (or a mandate) to cease any further inquiry, affected agencies (or intra-offices) should work cooperatively in the interest of public health, safety and welfare. This notion goes to the heart of the objectives of environmental regulation, and this is why the Food Quality Protection Act incorporates concepts of cumulative risk and aggregate exposure assessment as a key requirement. EPA's narrow, skeptical attitude about environmental protection has been criticized by the United States Supreme Court. In Massachusetts v. Environmental Protection Agency, the Court addressed EPA's claim that it could not regulate greenhouse gas emissions because to do so would interfere with the U.S. Department of Transportation's statutory mandate to regulate mileage standards. The Court rejected the argument:



Given that viable organic methods exist as an alternative, it is unneccessary to register hazardous pesticides.

EPA finally argues that it cannot regulate carbon dioxide emissions from motor vehicles because doing so would require it to tighten

mileage standards, a job (according to EPA) that Congress has assigned to DOT. . . But that DOT sets mileage standards in no way licenses EPA to shirk its environmental responsibilities. EPA has been charged with protecting the public's "health" and "welfare," . . .a statutory obligation wholly independent of DOT's mandate to promote energy efficiency. . . The two obligations may overlap, but there is no reason to think the two agencies cannot both administer their obligations and yet avoid inconsistency. (549 U.S. 497, 2007)

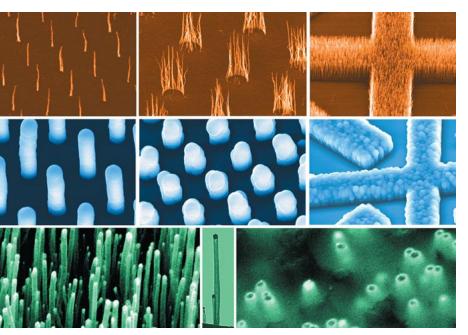
Because the prevalence of triclosan in consumer products has risen dramatically over the last decade, with findings of the chemical and its hazardous contaminants in the environment and human biomonitoring studies, the scientific data do not yet reflect the potential long-term effects of prenatal and childhood exposure to triclosan and triclosan-contaminated household dust, drinking water and food sources. The reregistration of triclosan does not uphold the standards of the 1996 *Food Quality Protection Act*, which seeks to estimate total risk over the life course in order to improve public health.

V. Issue: Withdraw Registrations of Particularly Hazardous Pesticides

During the Bush Administration, EPA registered a new highly toxic fumigant pesticide for use in agriculture, methyl iodide. In 2007, EPA registered the new carcinogenic fumigant pesticide, methyl iodide (also called iodomethane), for one year; in October 2008, EPA granted a permanent registration to the pesticide. EPA registered this chemical despite serious concerns from environmentalists, farmworkers, rural residents and a group of over 50 eminent scientists, including two Nobel Laureates. These scientists sent a letter to EPA stating, "As chemists and physicians familiar with the effects of this chemical, we are concerned that pregnant women and the fetus, children, the elderly, farmworkers and other people living near application sites would be at serious risk if methyl iodide is permitted for use in agriculture." The letter goes on to explain, "Because of methyl iodide's high volatility and water solubility, broad use of this chemical in agriculture will guarantee substantial releases to air, surface waters and groundwater, and will result in exposures for many people. In addition to the potential for increased cancer incidence, EPA's own evaluation of the chemical also indicates that methyl iodide causes thyroid toxicity, permanent neurological damage, and fetal losses in experimental animals." The letter concludes, "It is astonishing that the Office of Pesticide Programs is working to legalize broadcast releases of one of the more toxic chemicals used in manufacturing into the environment." Iodomethane is carcinogenic and neurotoxic, and is toxic to the thyroid as well. Pregnant lab animals exposed to iodomethane miscarry and lose their fetuses.

Rural communities have repeatedly been poisoned by fumigant pesticides. It is time to move to much safer methods of pest control, not backwards to reliance on a chemical that is even more toxic than the fumigants currently in use. Methyl iodide is a threat to public health, is likely to contaminate groundwater and is not needed to build a secure, viable and healthy agricultural economy.

(For more information on the other priority pesticides recommended for phase-out, see items E (organophosphates), F (endosulfan) and H (lindane).)



NASA photographs of nanotubes.

W. Issue: Establish Moratorium on Pesticidal Nanotechnology

Nanotechnology is a powerful new platform technology for taking apart and reconstructing nature at the atomic and molecular level. The same size and chemical characteristics that give manufactured nanoparticles unique properties —tiny size, vastly increased surface area to volume ratio, high reactivity— can also create unique and unpredictable human health and environmental risks. Nanoparticles are able to enter the lungs, pass through cell membranes, and possibly penetrate the skin. Once inside the body, many nanoparticles appear to reach multiple tissues and organs, including the brain, and likely also the fetal circulation. Nanomaterials may cause cell damage that science does not yet understand. In September 2006, Rep. Sherwood Boehlert (R-NY) said, "The potential danger to human beings and the environment is literally incalculable if we don't understand how nanotechnology can interact with our bodies and our world."

Increasingly, manufacturers are infusing many and diverse consumer products with nanoparticle silver (nano-silver) for its enhanced "germ killing" abilities. Nano-silver is now the most common commercialized nanomaterial. There are more than 260 nano-silver products currently on the market, ranging from household appliances and cleaners to clothing, cutlery, and children's toys to personal care products and electronics. Silver is known to be toxic to fish, aquatic organisms and microorganisms and recent scientific studies have shown that nano-silver is much more toxic and can cause damage in new ways. A 2008 study showed that washing nano-silver socks released substantial amounts of the nano-silver into the laundry discharge water, which will ultimately reach natural waterways and potentially poison fish and other aquatic organisms. Another 2008 study found that releases of nano-silver destroy benign bacteria used in wastewater treatment. The human health impacts of nano-silver are still largely unknown, but some studies and cases indicate that the nanomaterial has the potential to increase antibiotic resistance and potentially cause kidney and other internal problems.

Acknowledging the critical need for in-depth review of products utilizing nanotechnology pesticides, the EPA opened a 60-day public comment period (which closed January 18, 2009) in response to a petition filed by the International Center for Technology Assessment (ICTA) which demands the agency stop the sale of numerous consumer products with nano-silver. ICTA filed a legal petition in May 2008 challenging EPA's failure to regulate nanomaterials in pesticides, which we urge you to grant.

X. Issue: Cancel Tolerances and Uses for Sulfuryl Flouride and Assist with Alternatives

Use of the highly toxic sulfuryl fluoride raises serious widespread and unnecesary public and worker health hazards, both short and long-term. In 2004, EPA set tolerance levels for the pesticide. The tolerance level established for sulfuryl fluoride was challenged by three environmental organizations in 2004 and 2005. In November 2006, the petitioners requested a stay of the tolerances; their objections are cataloged in a filing made to EPA that same month, entitled 'Objectors Consolidated Objections to Final Rules Establishing Tolerances for Residues of Sulfuryl Fluoride and Fluoride Anion. (OPP-2005-0174; OPP-2003-0373) The New York State Attorney General's Office, the Union representing EPA's scientists and professionals in Washington DC, and over 7,000 citizens wrote to EPA expressing their support for the petition and urged the agency to terminate the food uses of sulfuryl fluoride.

In March 2006, the National Research Council (NRC) of the National Academy of Sciences published a report entitled *Fluoride in Drinking Water: A Scientific Review of EPA's Standards Committee on Fluoride in Drinking Water*, National Research Council, of the National Academy of Sciences. This report responded to a request from EPA for a review of the scientific basis of the Maximum Contaminant Levels and Maximum Contaminant Level Goals (MCL/Gs). The NRC decisively concluded that the MCLG is unsafe and should be lowered. This conclusion is directly relevant to the sulfuryl fluoride risk assessment because the MCLG is the health standard that OPP used to assess the safety of the tolerances and aggregate exposures to fluoride ion. With the NRC concluding that the MCLG is unsafe, there can be no confidence in the determination of safety reached through the OPP risk assessment.

Three offices within EPA are involved with issues related to sulfuryl

fluoride and/or fluoride. These offices are Office of Prevention, Pesticides and Toxics Substances (OPPTS), the Office of Water (OW), and the Office of Air and Radiation (OAR). The Office of General Counsel (OGC) supports each Office.

There are many material issues of fact raised which can clearly be resolved based on ascertainable data, and which, if resolved in petitioners' favor, would be significant enough to overturn the tolerances. These issues include, but are not limited to:

- Many Americans are exceeding the RfD from aggregate exposures to fluoride ion.
- The tolerances can produce doses of fluoride ion that exceed the doses documented to produce acute toxicity in humans.

■ EPA's use of the same mg/day RfD for infants as adults is an unprecedented action which violates the basic principle of toxicology that bodyweight affects a person's response to a chemical.

EPA has not given adequate consideration to all relevant evidence on the record, and this fact has been amply demonstrated in petitioners' November 2006 submission. The most egregious example of EPA's failure to consider all relevant evidence is the agency's decision to adopt the same mg/day RfD for children as adults. Indeed, as detailed by petitioners, it is now a matter of public record that, in adopting this RfD, EPA failed to consider a wide body of relevant evidence, including: (i) published studies showing skeletal damage at the mg/kg/day dosages that EPA now allows for children; (ii) published studies showing that children's bones accumulate significantly more fluoride than adults; and (iii) published studies showing that children can develop skeletal fluorosis in less than 10 years.

The failure of EPA to consider all evidence relevant to the purported safety of the new 8 mg/day RfD for children is perhaps best illustrated by the fact that EPA never issued a scientific defense of this change in policy. Instead, EPA defended the 8 mg/ day RfD by using the same generic two-sentence explanation it had previously used to defend the prior 4 mg/day RfD for children. This brief explanation provided no reference, or response, to the long line of scientific evidence questioning EPA's unprecedented assumption that children can safely tolerate much higher mg/kg/ day exposures than EPA considers safe for adults.

In agriculture and structural pest management, sulfuryl fluoride is replaced by organic agricultural practices and alternative structural approaches include heat treatments, cold treatments, borates, dessicating dusts, bait systems, and the Electrogun.

IV. Conclusion

With a vision to adopt clean, safe, effective and fair approaches to the management of our air, land, water, food system, and the built environment, we can stop the degradation of our environment, improve the health of our nation, and combat the global climate change crisis. Our current and increasing dependence on highly hazardous pesticides reflects a disregard for the sustainability of the planet on which our future survival depends.

We urge serious consideration of this opportunity to reverse the toxic chemical treadmill that plagues our country and world and unnecessarily harms the health of people and the environment, and instead provide protection for future generations.

The following organizations have signed on to *Transforming Government's Approach to Regulating Pesticides To Protect Public Health and the Environment*. For comments and messages from individuals around the country, visit www.transformingpesticidepolicy.org.

- 1. Jay Feldman, Beyond Pesticides, Washington, DC
- 2. Kathryn Gilje, Pesticide Action Network North America, San Francisco, CA
- 3. Monique Harden, Advocates for Environmental Human Rights, New Orleans, LA
- 4. Lewis Cuthbert, Alliance for a Clean Environment, Stowe, PA
- 5. Barry Zucker, Beyond Pesticides Ohio, Cleveland, OH
- 6. Alice Andrews, Beyond Pesticides Ulster County, New Paltz, NY
- 7. Julie Peterson, Beyond Today, Chicago, IL
- 8. Alan Cohen, Biological Pest Management, Washington, DC
- 9. Janet Nudelman, Breast Cancer Fund, San Francisco, CA
- 10. BURNT/ No Spray Nashville, Nashville, TN
- 11. Robina Suwol, California Safe Schools, Toluca Lake, CA
- 12. Patricia Clary, Californians for Alternatives to Toxics, Eureka, CA
- 13. David Chatfield, Californians for Pesticide Reform, San Francisco, CA
- 14. Lloyd Manchester, Canadian Earth Care Society
- 15. Adrienne Esposito, Citizens Campaign for the Environment, Albany, NY
- 16. Mike Giles, Cape Fear Coastkeeper, Wilmington, NC
- 17. Caroline Cox, Center for Environmental Health, Oakland CA
- 18. Meredith Niles, Center for Food Safety, Washington, DC
- 19. Glenn Wiser, Center for International Environmental Law, Washington, DC
- 20. Lawrence A. Plumlee, Chemical Sensitivity Disorders Association, Bethesda, MD
- 21. Michael Mullin, Choctawhatchee Riverkeeper, Banks, AL
- 22. Teresa DeAnda, El Comite para el Bienestar de Earlimart, Earlimart, CA
- 23. Sharyle Patton, Commonweal Biomonitoring Resource Center, Bolinas, CA
- 24. Maxine Centala, Concerned Citizens for Clean Air, Lincoln County, OR
- 25. Alexander Binik, De-Toxics Institute, Fairfax, CA
- 26. Gar Smith, Earth Island Journal, San Francisco, CA
- 27. R. Hamilton, Ecobuilding Network, OR
- 28. Sue Riedman, Ecological Health Organization, Berlin, CT
- 29. Tracey Easthope, Ecology Center, Ann Arbor, MI
- 30. Judith Robinson, Environmental Health Fund, Boston, MA
- 31. Connie Barker, Environmental Health Network, San Rafael, CA
- 32. Molly Hauck, Environmental Task Force, Bethesda, MD
- 33. Keith Olcott, Equal Exchange, West Bridgewater, MA
- 34. Lani Malmerg, Ewe4ic Ecological Services, Lander, WY
- 35. Carol Dansereau, Farmworker Pesticide Project, Seattle, WA
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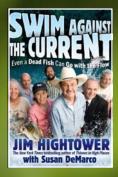
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